

**DILLON**  
CONSULTING

TOWNSHIP OF ST. CLAIR

# Asset Management Plan for Non-Core Assets

Supplement to 2021 AMP (Public Works)

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**Appendices**

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A Levels of Service



# Glossary

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AGL – Applied GeoLogics Inc. (Cartegraph Support Service Provider)

AMP – Asset Management Plan

Asset Managers – Municipal staff responsible for the decisions and outcomes from the AMP

Cartegraph (OMS) –Software for Computerized Asset and Operations Management

CIP – Capital Improvement Plan

CRV – Current Replacement Value

ESRI/GIS – Software for Geographic Information System

EUL – Expected Useful Life

FCI – Facility Condition Index

IIMM - International Infrastructure Management Manual (Globally acclaimed)

KPI's – Key Performance Indicators

LAMC – Lambton Asset Management Committee

LCC – Life Cycle Costing

LOS – Level of Service

MMS – Minimum Maintenance Standard

Municipality – shall infer The Corporation of the Township of St. Clair

OCI – Overall Condition Index

OMS – Operations Management System (Cartegraph)

SCT – St. Clair Township

TCA – Tangible Capital Assets

Township – shall infer The Corporation of the Township of St. Clair

# Revision and Review

Revision Number	Section	Details	Completed By	Adopted By	Date
000	Non-core AMP Whole	First Non-core AMP	SCT/Dillon Consulting	Council – Corporation of the Township of St. Clair	Mar 3, 2025
001	ES, Bldg & Facilities	Removal of Courtright Hall	SCT/Dillon Consulting	N/A	April 2025





## Executive Summary

The following Asset Management Plan for Non-Core Assets is a supplement to the previous 2021 Asset Management Plan (Core Assets). This report includes Township-owned non-core (as defined in O. Reg. 588/17) assets summarized as:

- Parks and Recreation
- Building Facilities
- Fleet, Machinery and Equipment
- Cemeteries

### Key Statistics Non-Core Portfolio

<p><b>\$ 214 million</b></p> <p>Current Replacement Value of Non-core Infrastructure</p>	<p><b>\$14,617</b></p> <p>Current Replacement Value of Non-core Infrastructure per capita</p>
<p><b>42%</b></p> <p>Percent of Assets in Good or Excellent Condition</p>	<p><b>1.5%</b></p> <p>Actual Average Annual Reinvestment Rate</p>
<p><b>\$ 3.26 million</b></p> <p>Actual Average Annual Reinvestment</p>	<p><b>\$ 19 million</b></p> <p>Cost of Renewal for Assets in Need Now</p>
<p><b>\$ 37.0 million</b></p> <p>Funding Gap in Year 10 based on Actual Average Annual Reinvestment</p>	<p><b>\$253</b></p> <p>Annual Funding Gap Deficit per capita</p>
<p><b>\$ 5.4 million</b></p> <p>Recommended Annual Reinvestment Rate of 2.5%</p>	<p><b>\$143</b></p> <p>Increased Cost per capita to Fund 2.5% Reinvestment Rate</p>

A summary of the non-core assets is in Table ES-1.

Table ES-1: State of Infrastructure Summary for Non-core Assets

Service Area	Count	Current Replacement Value (CRV)	Average Age (years)	Average Condition Rating
Parks and Recreation (Sites)	43	\$53,255,000	50	Good
Building Facilities (Sites)	23	\$120,200,000	49	Fair to Good
Fleet, Machinery and Equipment (Assets)	365	\$40,817,384	11	Average
Cemeteries*	-	-	-	-

\*There are currently no metrics for Cemeteries identified.

Asset inventories are captured within the Cartegraph OMS operations management system. Most non-core asset inventories are still being captured.

Asset valuation is determined by using estimated Current Replacement Values (CRV's). Approaches can be varied depending on availability of costing information.

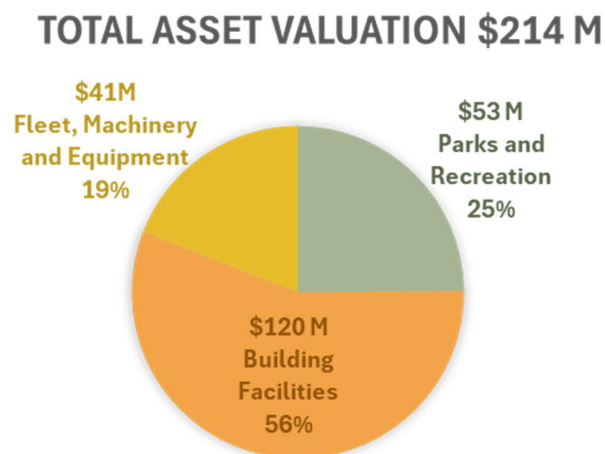


Figure ES-1: Distribution of Non-Core Asset Valuation by Service Area

Asset condition ratings were determined using predictive estimations based on type and age or as a percentage of asset in need of repair.

Percentage of Assets in 'Good' to 'Excellent' condition by service area is shown in Figure ES-2.

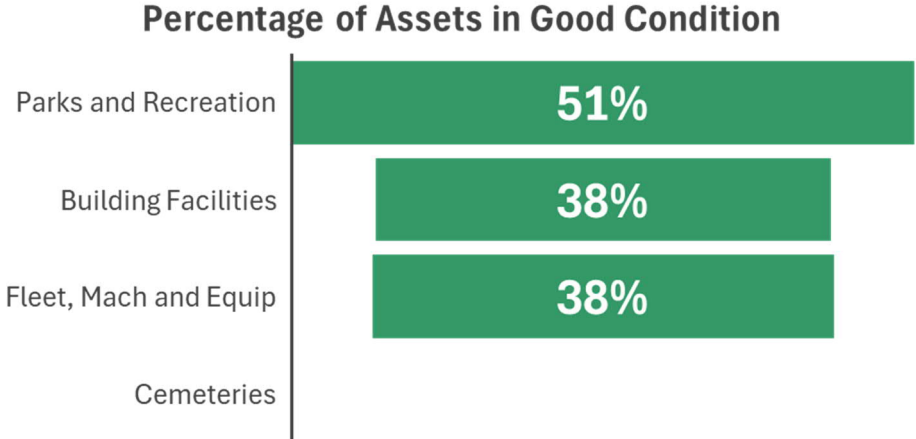


Figure ES-2: Percentage of Assets in Good to Excellent Condition

A summary of the overall condition for each Service Area is shown in Figure ES-3.

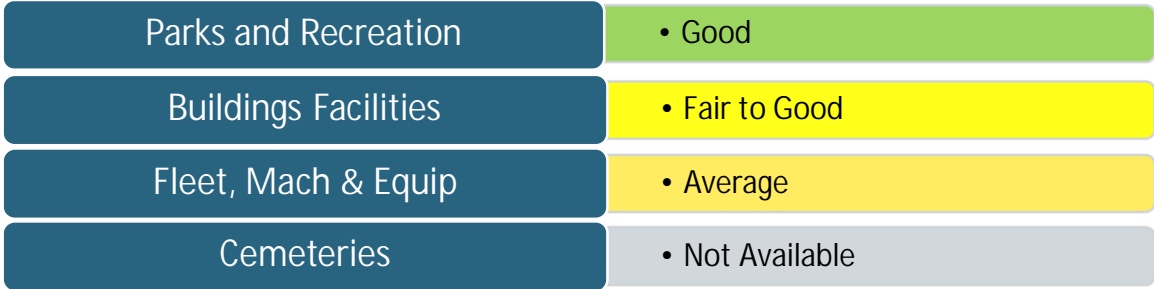


Figure ES-3: Overall Asset Condition

Levels of Service mandated under O.Reg. 588/17, does not define LOS for non-core assets. Therefore, The Township has established LOS parameters, targets and responses in line with core definitions for Community and Technical expectations. These can be found in Appendix A Levels of Service.

The Asset Management Strategy aims to maximize asset lifespan by operating, maintaining and renewing or upgrading them efficiently to meet community needs and ensure compliance with regulations. The key components utilized to achieve responsible asset management are:

- Lifecycle Management
- Risk Management



The Financial Strategy focuses on ensuring sustainable funding and resource allocation. The key components towards achieving long-term fiscal responsibility are:

- Funding Sources
- Financial Planning and Forecasting
- Investment Prioritization
- Sustainable Funding Levels

Both strategies are essential for the efficient and sustainable operation of municipalities and providing reliable services to the community.

This Asset Management Plan for Non-core reviewed the current allocations or budgets and identified any surplus or shortfall in funding based on reasonable projections.

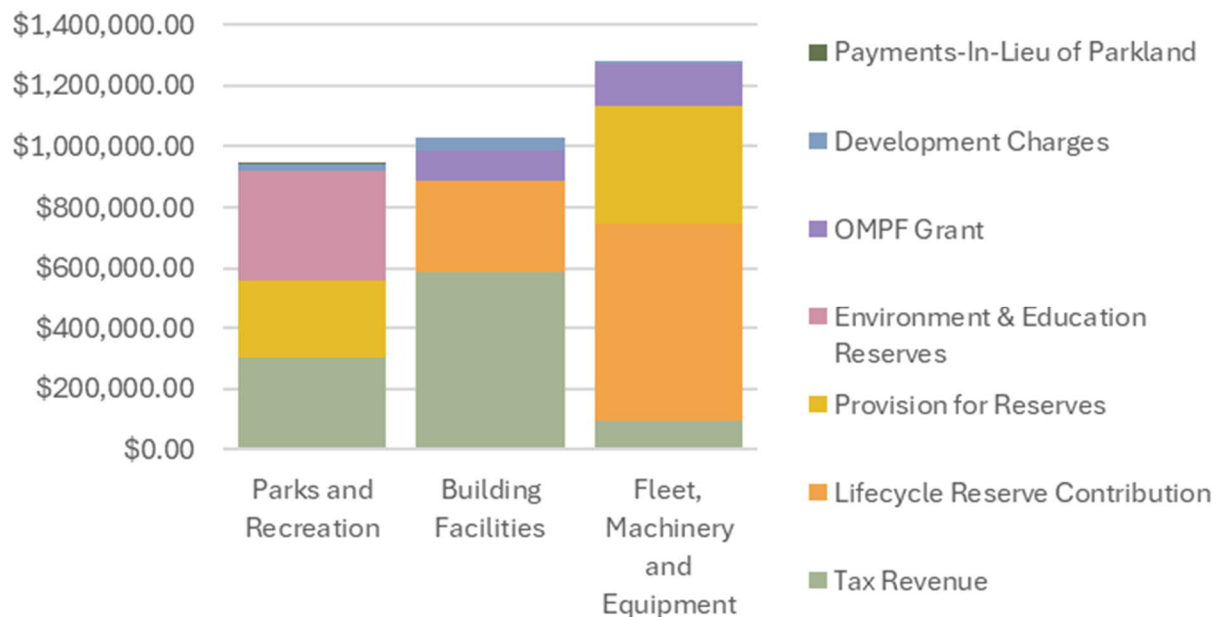


Figure ES-4: Sources of Funding for Non-core Asset Acquisition and Renewal

With a Total Non-core Current Replacement Value (CRV) of \$214 million, the Township should theoretically allocate over \$5.4 million per year to approach future sustainability of these assets. This represents a 2.5% reinvestment rate well within the industry recommendation of 1.7% -4% yearly investments for renewal and replacement activities.

Based on a historical analysis the Township is committing approximately \$3.3 million towards non-core projects per year. This has created an abundance of assets in Need Now at a cost of \$16 million.

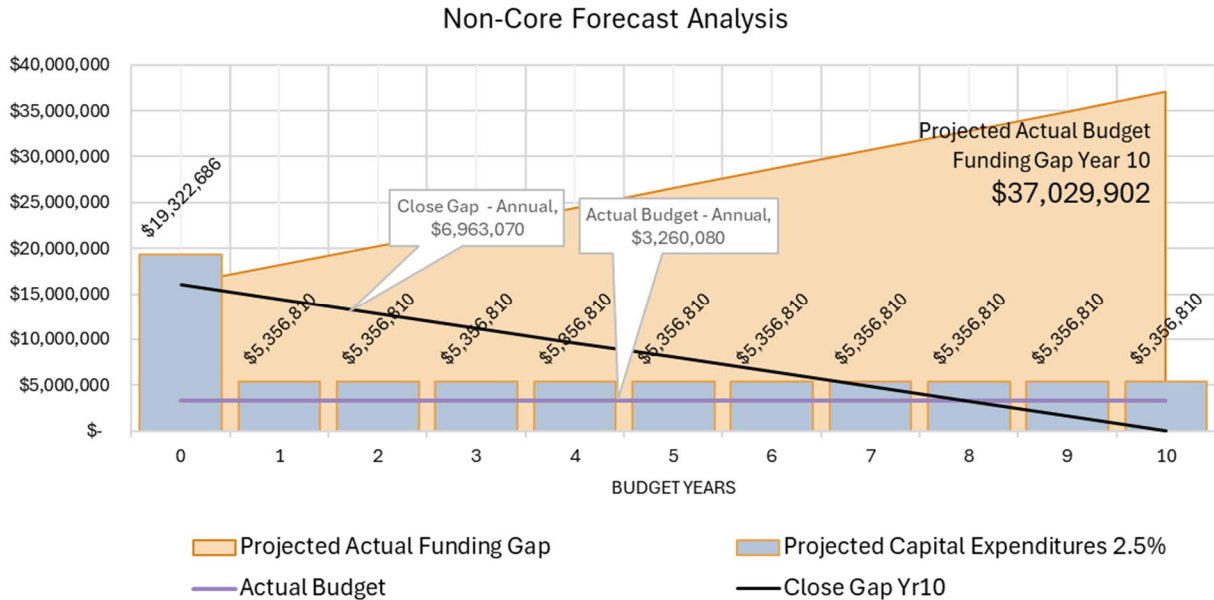


Figure ES-5: 10-year Projection for Non-Core Assets

The Municipality has a significant responsibility in managing its assets through renewal and replacements to maintain the infrastructure and services that the community relies on.

Looking at the big picture, with both Core and Non-core having a (CRV) of \$1.4 billion the recommended annual reinvestment should be closer to \$34 million.

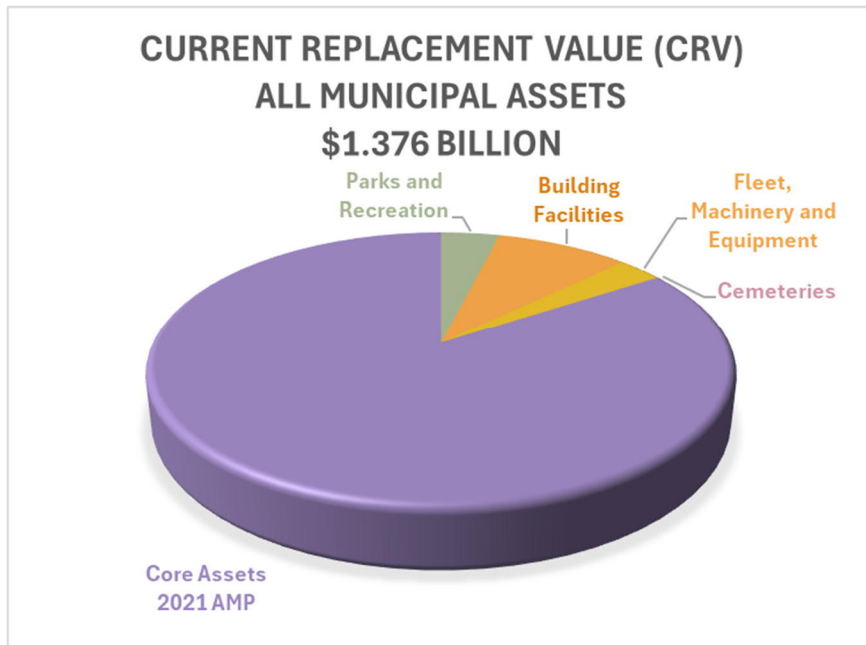


Figure ES-6: Relationship of Valuation for all Municipal Assets

Current practices and strategies are outlined in this AMP to manage public infrastructure with recommendations where they can be further refined.

This AMP represents a snapshot in time and is based on the best available processes, data, and information at the Township. The evaluation of the above items and further development of a data-driven, best-practice approach to asset management is recommended to ensure the Township is providing optimal value through its management of infrastructure and delivery of services.

## 1.0 Introduction

St. Clair Township is a lower tier municipality located in the County of Lambton and regulated under the Province of Ontario, Canada. Home to over 14,000 residents in Southwestern Ontario.

Population and dwellings	
Population, 2021 <sup>1</sup>	14,659
Population, 2016 <sup>1</sup>	14,086
Population percentage change, 2016 to 2021	4.1
Total private dwellings <sup>2</sup>	6,528
Private dwellings occupied by usual residents <sup>3</sup>	6,021
Population density per square kilometre	23.7
Land area in square kilometres	618.57

Figure 1-1: **Population Statistics from Statistics Canada (2021)**

### 1.1 Context of Asset Management at St. Clair Township

Amendments to the current 2021 AMP are shown here.

#### 1.1.1 Asset Management Policy

The Township established an asset management policy, in accordance with requirements of O.Reg. 588/17, most recently revised in July 2024 (Strategic Asset Management Policy (Revision 002 30-July 2024)).

#### 1.1.2 Our Asset Management Journey

January 2024-Present. Creation of supplemental asset management plan to meet requirements of O.Reg. 588/17 for non-core assets.

##### **Timing of Regulation (Government of Ontario)**

The Asset Management Planning for Municipal Infrastructure Regulation (*O. Reg. 588/17 as amended by O. Reg. 193/21*) was made under the *Infrastructure for Jobs and Prosperity Act, 2015*, and it came into force on January 1, 2018. The regulation was amended on March 15, 2021, to extend regulatory timelines for phases 2, 3 and 4 by one year.

O. Reg. 588/17 helps municipalities better understand what important services need to be supported over the long term, while identifying infrastructure challenges and opportunities, and finding innovative solutions.

#### Phase-in Schedule

July 1, 2019: Date for municipalities to have a finalized strategic asset management policy that promotes best practices and links asset management planning with budgeting, operations, maintenance and other municipal planning activities.

July 1, 2022: Date for municipalities to have an approved asset management plan for core assets (roads, bridges and culverts, water, wastewater and stormwater management systems) that identifies current levels of service and the cost of maintaining those levels of service.

July 1, 2024: Date for municipalities to have an approved asset management plan for all municipal infrastructure assets that identifies current levels of service and the cost of maintaining those levels of service.

July 1, 2025: Date for municipalities to have an approved asset management plan for all municipal infrastructure assets that builds upon the requirements set out in 2024. This includes an identification of proposed levels of service, what activities will be required to meet proposed levels of service, and a strategy to fund these activities.

### 1.1.3 **Organizational Plans and Policies**

Additional strategic planning and asset management documents:

- 2021 Asset Management Plan

### 1.1.4 **Budgeting**

Department level budget submissions prepared by each Divisional Department will be reviewed and evaluated by the CAO and Treasurer in the preparation of the Municipality's annual budget.

## 1.2 **Development of the Asset Management Plan**

Development of this Asset Management Plan focuses on non-core assets, including:

- Parks and Recreation
- Building Facilities
- Fleet, Machinery and Equipment
- Cemeteries

We note that the categories above are inclusive of Information Technology and Fire services assets.



Our first AMP was developed for Core Assets, which was approved by Council in 2021. This 2024 non-core AMP shall be considered a supplement to the 2021 Plan, to broaden the scope to all assets. To properly accomplish this goal, it is essential to have an accurate knowledge and understanding of the physical and operational characteristics of the Township's infrastructure networks and be able to identify and provide recommendations to address deficiencies in our ability to meet stakeholder expectations.

The following sections set out the scope and methodology used in the development of this plan.

## 1.2.1 State of Infrastructure

### 1.2.1.1 Asset Inventory

Most asset data is stored in the Cartegraph OMS operations management system and some integrated with ESRI GIS mapping and/or integrated with Vadim Financial Reporting.

Data capture, refining and cleaning is an ongoing process and requires continuous review as assets are further understood. Cartegraph OMS is the source for most inventory reporting.

### 1.2.1.2 Asset Value

The asset valuations are based on estimated current replacement values (CRV) and assumptions. The Current Replacement Values (CRVs) and methodologies are captured in AMP Supporting Docs outside of Plan for review, and/or built into OMS inventory. It is assumed these values include all costs directly attributable to the procurement, acquisition, construction or development of the tangible capital asset. Examples of directly attributable costs include:

- Asset purchase or construction
- Site preparation costs
- Initial delivery and handling costs
- Installation and assembly costs
- Specialized Training required to operate or maintain the acquisition
- Costs related to any testing and commissioning for asset assumption
- Professional fees (e.g. design, legal, etc.) and
- Other (e.g. service continuity costs).

Approaches used for determining CRV's can be varied depending on availability of costing information. The Municipality has moved away from using inflated historical or insurance costing and are building benchmarks for improved accuracy and planning.

- Parks and Recreation is determined on a site-by-site basis inclusive of all asset components.

- Building Facilities is determined on a site-by-site basis inclusive of all asset components.
- Fleet, Machinery and Equipment is determined on an asset-by-asset basis.
- Cemeteries are not currently valued or included.

## 1.2.1.3

**Asset Condition**

The Township undertakes some formal and informal asset condition or inspection programs. Outcomes from these programs can be used to inform inventoried asset conditions. Actual conditions documented against the individual assets in the OMS inventory will reset their deterioration and estimated Overall Condition and Act before date, utilizing asset parameters built into the system. Where actual condition information is unavailable, aged based estimated condition is used based on EUL or Operational knowledge. Newly acquired assets are given an assumed excellent condition rating.

Appropriate condition monitoring reduces the likelihood of critical asset failure.

- **Parks and Recreation** conditions were determined by site, utilizing a combination of the 2023 Facilities report \$ Now Needs in relation to the CRV, and operational knowledge review. Measured against the SCT OCI Rating Scale. Assumptions are documented in AMP Supporting Docs outside of Plan.
- **Building Facilities** conditions were determined by site, utilizing a combination of the 2023 Facilities report \$ Now Needs in relation to the CRV, and operational knowledge review. Measured against the SCT FCI Rating Scale. Assumptions are documented in AMP Supporting Docs outside of Plan.
- Fleet, Machinery and Equipment conditions are asset by asset, a straight-line deterioration based on age and EUL by equipment classification. Measured against the SCT OCI Rating Scale. Assumptions are documented in AMP Supporting Docs outside of Plan.
- Cemeteries conditions have not been determined.

FCI is obtained by aggregating the total cost of any lifecycle improvement needs of a building compared to the CRV of the building. It is a ratio of 'need' to 'replacement value' expressed as a percentage. Land value is not considered when evaluating.

SCT OCI			FCI (%)		
Index	Value	SCT OCI Rating	Index	Value	FCI Rating
100	5	Excellent	100	0 to 10	Good
90	4.5		90	11 to 25	Fair to Good
80	4		80	26 to 60	Poor to Fair
70	3.5	75			
60	3	60			
50	2.5	Average	50	60+	Critical
40	2		40		
30	1.5	Fair	30		
20	1		20		
10	0.5	Poor	10		
	0	Failed			

Figure 1-2: Overall Condition Index Mapping

## 1.2.2 Levels of Service

Ontario Regulation 588/17 requires municipalities to establish and document levels of service (LOS) for their infrastructure assets, including non-core assets. Municipalities must define both current and proposed LOS using qualitative descriptions and technical metrics. For non-core assets, municipalities are responsible for developing their own metrics to measure and report service levels.

- Current service levels
- Proposed service levels
  - When establishing the proposed levels of service for each of the next 10 years, the municipality must explain why the proposed levels of service are appropriate.
- Metrics
  - Metrics can describe scope, quality, availability, and capacity of the services addressed

### 1.2.2.1 Current Levels of Service (LOS)

Current LOS refers to the present levels of service being achieved for an asset or service. These are determined using:

- Community Levels of Service: These describe the scope and quality of services from the perspective of the community. For example, how residents experience the service.

- **Technical Levels of Service:** These are quantitative measures that describe the performance of the asset. For example, the number of service disruptions per year.

The Township has established levels of service (LOS) indicators to measure and track service quality for ratepayers, allowing adjustments to ensure sustainability. Asset Managers emphasize maintaining adequate service levels. Current and proposed LOS targets are based on minimum maintenance standards, current service levels, risk tolerance, and ratepayer input, aligning with O.Reg. 588/17. LOS must be tracked and evaluated annually, with adjustments made to meet expectations, evolving regulations, best practices, or funding limits. Enhanced tracking of some LOS metrics is needed to establish precise targets.

### 1.2.2.2 Proposed Levels of Service (LOS)

Proposed LOS refers to the target levels of service that a municipality aims to achieve in the future. These targets are set to guide asset management planning and ensure compliance with O.Reg. 588/17. Proposed LOS must be:

- **Appropriate and Realistic:** Based on the municipality's goals, financial capacity, and sustainability to meet proposed LOS.
- **Time-Bound:** Typically, with specific targets to be achieved in 10 years (e.g., 2024- 2033).

Municipalities must explain why the proposed levels of service are appropriate and how they plan to achieve them. This involves considering different funding scenarios and their impact on service levels, such as maintaining, increasing, or decreasing funding (Government of Ontario).

These definitions help municipalities plan and manage their infrastructure assets effectively, ensuring sustainable service delivery and alignment with regulatory requirements.

Additional information on Current and Proposed Levels of Service including the indicators, definitions and values are included in Appendix A Levels of Service.

### 1.2.3 Asset Management Strategy

The Ontario "Building Together Guide for Municipal Asset Management Plans" defines an asset management strategy as:

*The set of planned actions that will enable the assets to provide the desired levels of service in a sustainable way, while managing risk, at the lowest lifecycle cost.*

The asset management strategy aims to efficiently achieve expected service levels and maximize asset lifespan cost-effectively. An integrated approach coordinates all municipal departments and resources to manage assets, maximizing benefits, reducing risks, and ensuring sustainable community service levels.

## Lifecycle Management

Lifecycle costing (LCC), as defined by the International Infrastructure Management Manual (IIMM), is:

*The total cost of an asset throughout its life, including planning, design, construction, acquisition, operation, maintenance, rehabilitation, and disposal costs.*

A lifecycle management approach also considers how the asset performs over its life.

### Lifecycle Activities

Lifecycle activities encompass all planning, engineering, and design work associated with an asset's useful life. These activities include:

- **Construction / Acquisition:** Acquiring assets through construction, purchase, or donation of new or used assets.
- **Operations / Maintenance:** Regular inspections and maintenance, significant repairs, and activities related to unexpected events.
- **Renewal / Rehabilitation:** Significant repairs designed to extend the asset's life, such as lining iron watermain to defer replacement.
- **Replacement:** Activities expected once an asset reaches the end of its useful life and renewal, or rehabilitation is no longer viable.
- **Disposal / Decommissioning:** Activities associated with disposing of an asset once it is no longer needed or has reached the end of its useful life.

Additional activities include:

- **Non-Infrastructure Solutions:** Actions or policies that lower costs or extend asset life, such as integrated infrastructure planning, demand management, insurance, process optimization, and managed failures.
- **Expansion Activities:** Planned activities required to extend services to previously unserved areas or to meet growth or new functional demands.

### Lifecycle Costing

Lifecycle costing (LCC) is extensively utilized across industries such as construction, manufacturing, and public infrastructure to ensure that investments remain financially viable and sustainable in the long term.

- **Identify Costs:** Determine all relevant costs associated with the asset, including initial, recurring, rehabilitation, replacement, and disposal costs.

- **Timing of Lifecycle Events:** Estimate when each cost will occur over the asset's lifespan. This includes scheduling regular maintenance and predicting when major repairs or replacements will be needed.
- **Calculate Total Lifecycle Cost:** Sum all present value costs to determine the total lifecycle cost of the asset. This provides a comprehensive view of the asset's financial impact over its entire life.

LCC can be estimated using typical percentages for each category. While specific percentages can vary.

### Example of Lifecycle Costing

Let's consider an example of purchasing a new piece of machinery:

- Useful Life: 20 years
- **Initial Cost:** \$100,000 (purchase and installation)
- **Annual Operating Cost:** \$5,000
- Annual Maintenance Cost: \$2,000
- Major Overhaul Cost: \$20,000 (occurs every 10 years)
- Disposal Cost: \$5,000

The total lifecycle cost for the given example is approximately \$265,000.

This calculation represents the budget dollars needed to manage the singular asset over its entire 20 year expected life.

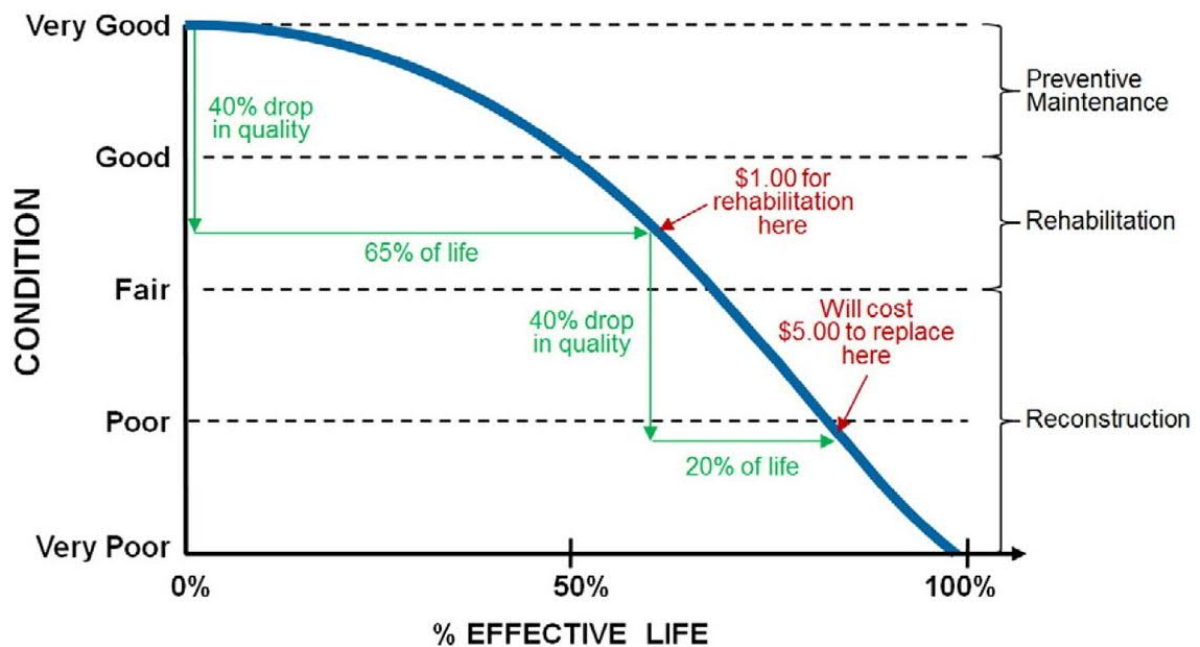
### Window of Opportunity Concept

Optimized Life/Minimal Cost can be furthered by utilizing the "Windows of Opportunity" concept, which looks at the coordination and planning of Lifecycle events.

Aspects of the "Window of Opportunity" Concept are:

- **Optimal Timing**
  - Identifying the best times to perform maintenance or upgrades to minimize lifecycle costs and disruptions while maximizing asset performance and lifespan.
- **Coordination of Activities**
  - Synchronizing maintenance and repair activities across different assets and systems to reduce overall costs and improve efficiency. For example, if a road needs resurfacing, it might be cost-effective to upgrade underground utilities at the same time.

- **Cost-Effectiveness**
  - Performing actions during the window of opportunity can prevent more significant, costly repairs or replacements later. This proactive approach helps in managing the total cost of ownership of assets.
- **Risk Management**
  - Executing LC activities before they become critical issues. By acting within the window of opportunity, municipalities can mitigate the risk of asset failures and ensure continuous service delivery.



SOURCE: TRANSPORTATION ASSET MANAGEMENT PLAN (DECEMBER 2015)

Figure 1-3: Windows of Opportunity, (City of Barrie, Pavement Management)

### 1.2.3.2 Risk Management

Beyond Lifecycle Management, a risk-based approach should be used to ensure that assets are within acceptable risk tolerances. Where risk falls outside of tolerances there is a need to mitigate the risk.

- **Risk Assessment:**
  - Identifying, rating and addressing both corporate and asset risks.
- **Risk Mitigation**
  - Identify strategies and actions to reduce or eliminate the impact of identified risks, along with their associated costs.

- **Prioritization**

- *Risk Ranking*: Rank assets based on the severity and likelihood of risks.
- *Critical Assets*: Identify assets that are critical to public safety and essential services, giving them higher priority.
- *Budgeting*: Allocate funds and resources efficiently to address the most critical risks.

The Township currently integrates risk into its asset management program through the following methods:

- **Asset Criticality Factors**: Assets within the OMS inventory are assigned criticality factors, where a factor of 1.1 indicates a 10% increase in importance and priority over the default value of 1.
- **Subjective Project Priorities and Risks**: Current budgeting practices consider subjective project priorities and risks. The evaluation metric is detailed in Table 1-1, and other priorities such as need, or environmental concerns can also be noted.

Table 1-1: Budget Template for Project Priority Risks

Project Priority	Indicate High/Medium/Low
Health or Safety Issues	
Cost Saving/Paybacks	
Asset Maintenance/Replacement	
Growth Related Needs	
Service Enhancement	
Other	

Assets should be managed proactively, considering both the probability and consequences of failure.

There is a continuous improvement objective to incorporate an asset risk matrix against OMS Inventory by asset category. Optimal Goal would be to incorporate this calculated risk into the budgeting priority process for corporate consistency.



1.2.3.3

Decision-Making

A decision-making framework for asset and non-asset-based solutions (sourced from Municipal Finance Officers' Association of Ontario, 2018 MFOA) is presented below.

	Strategy	Considerations
<b>Asset Based Solutions</b>	Do nothing	Always consider 'doing nothing' as an option. This position would be the baseline against which other options are compared. In some cases, risk levels or levels of service requirements offer 'do nothing' as a legitimate alternative.
	Operational procedures	Operational management changes to limit peak demand, such as minimizing leakage (i.e. water), or modifying schedules for use of an asset, could be employed. Contingency plans can improve recovery times and reduce impacts of failure.
	Maintenance procedures	The level and timing of maintenance can improve asset performance and/or extend its useful life.
	Asset rehabilitation/renewal	Depending upon where an asset is on its lifecycle, rehabilitation may be an option to maintain service levels, or extend service life.
	Expansion	Where demand exists, investment may be required to create new assets, or to augment/enhance existing ones.
	Asset replacement/disposal	An asset which is no longer providing adequate service levels may have to be disposed of and replaced, or reconfigured to meet alternative business needs.
<b>Non-Asset Based Solutions</b>	Reduce demand for service	Strategies to reduce demand can be employed such as pricing incentives and provision of alternative services (i.e. promote several parks).
	Reduce levels of service	Accept lower levels of service for certain identified assets (i.e. pavement surfaces could be allowed to deteriorate to a lower condition level for certain local roads).
	Educate customers	Use communication/information to allow customers to manage their use of assets (i.e. carpooling or water conservation) and their expectations of asset performance and failure rates.

Figure 1-4: **Asset and Non-Asset based Solutions (Municipal Finance Officers' Association of Ontario, 2018 MFOA)**

The following should be considered to assist in evaluating disposal versus replacement of an asset:

- impact on service delivery
- utilization of the asset
- public opinion/input
- funding and staff availability

If the asset cannot be sufficiently maintained throughout its expected useful life and the level of service cannot be met due to budget or staffing constraints, disposal and non-replacement should be considered.

#### 1.2.4 Financial Strategy

The financial strategy for managing non-core assets involves a multi-faceted approach to ensure sustainable funding and effective allocation of resources. The key components of this strategy are described below.

##### 1.2.4.1 Funding Sources

- **Municipal Budget Allocations:** Annual budget allocations from the Township's general revenue are a primary source of funding for asset management activities. This includes both operating and capital budgets.
- **Grants and Subsidies:** The Township actively seeks grants and subsidies from provincial and federal governments, as well as other agencies, to support specific projects and initiatives related to asset management.
- **User Fees and Charges:** Revenue generated from user fees and charges for services provided by non-core assets (e.g., park rentals, recreation programs) contribute directly to operational expenses. Any potential surplus would be placed in reserves towards capital improvements.
- **Development Charges:** Fees collected from developers for new developments help fund the expansion and enhancement of infrastructure to accommodate growth.
- **Reserves and Reserve Funds:** The Township maintains reserves and reserve funds specifically earmarked for asset management. These funds are accumulated over time and used for planned capital expenditures and unexpected repairs.
- **Debt Financing:** When necessary, the Township may use debt financing to fund large-scale capital projects. This approach spreads the cost over the useful life of the asset, aligning payment with the benefits received.

#### 1.2.4.2 Financial Planning and Forecasting

- **Long-Term Financial Planning:** The Township develops long-term financial plans that align with the asset management strategy. These plans consider projected revenues, expenditures, and funding gaps over a 10 or 30-year horizon.
- **Lifecycle Cost Analysis:** Financial planning incorporates lifecycle cost analysis to ensure that all costs associated with an asset, from acquisition to disposal, are considered. This helps in making informed decisions about asset investments and maintenance.
- **Risk Management:** The financial strategy should include risk management practices to prioritize budget initiatives and identify, assess, and mitigate financial. This ensures that the Township is prepared for unexpected events and can cost effectively maintain service levels.

#### 1.2.4.3 Investment Prioritization

- **Prioritization Framework:** A prioritization framework is used to allocate funds to projects and activities based on criteria such as asset condition, criticality, risk, and community and LOS impact. This ensures that the most urgent and important needs are addressed first.
- **Performance Monitoring:** Regular monitoring and reporting on the performance of assets and the effectiveness of the financial strategy are conducted. This includes tracking key performance indicators (KPIs) and adjusting as needed to meet LOS.
- **Community Engagement:** The Township engages with the community to gather input on priorities and preferences for asset management. This helps ensure that the financial strategy aligns with community needs and expectations.

#### 1.2.4.4 Sustainable Funding Levels

- **Reinvestment Rates:** The Township aims to maintain reinvestment rates within industry recommendations (1.7% to 4% of asset value annually) to ensure the long-term sustainability of non-core assets.
- **Cost Recovery Models:** Where applicable, cost recovery models are implemented to ensure that the costs of providing services are covered by the revenues generated from those services.
- **Levels of Service:** Ensure realistic and sustainable LOS that aligns with community expectations.
- **Efficiency Improvements:** Continuous improvement initiatives are undertaken to enhance the efficiency of asset management practices, reducing costs and maximizing the value of investments.

By implementing this comprehensive financial strategy, the Township ensures that it can effectively manage its non-core assets, maintain service levels, and support the community's needs both now and in the future.

The financial component of the strategy must include the estimated costs of the identified lifecycle activities to achieve the proposed levels of service, and appropriate funding available, for the 10-year forecast.

It is very important for a municipality to determine if the current level of funding is appropriate to continue to meet Levels of Service targets. It is also essential to allocate adequate funding to ensure future sustainability. It is often suggested in literature that 1.7% to 4% reinvestment rate of asset CRV should be made annually.

Funding remains the biggest challenge in reaching sustainability.

Taxation and user rates have historically fallen short of recognizing the true life-cycle costs, resulting in a growing list of deferred capital projects. Additional contributing shortfalls could come from reductions in government funding or development charges, loss of large property tax revenues, inflated cost increases.

#### 1.2.4.5

#### Understanding the Total Cost of Ownership

The key to sustainability is understanding the total cost of ownership over an asset's life. The acquisition cost typically represents a small portion, as represented in Figure 1-5.

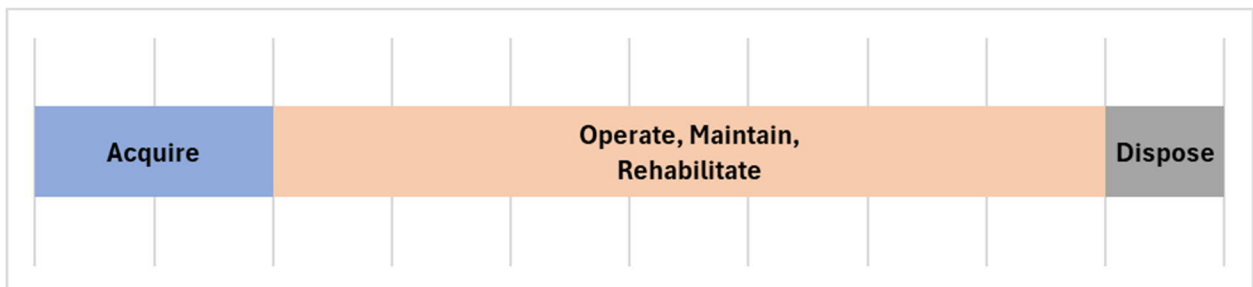


Figure 1-5: Total Cost of Ownership Example

Considerations must be made for the total cost of ownership, including the cost for acquisition, the lifecycle operations, maintenance and rehabilitation, and finally the cost to dispose of an asset.

## 1.3

## Conclusions & Recommendations

The Township of St. Clair has historically been in a reactive, worst-first environment. With the increase in communication and understanding of our systems, our direction is moving towards a proactive, optimized life management of our assets. There is the need to look ahead long term with our financial strategies.

Levels of Service and Key Performance Indicators need to be tracked to benchmark our plan.

To continue good asset management, the Township should consider reviewing current practices for potential costs savings and optimized asset improvement in our operational methods

Further considerations should be given to multi-year contracts and seeking partnerships with neighboring municipalities.

External communication of our progress can be posted on our Municipal website ([www.stclairtownship.ca](http://www.stclairtownship.ca)).

## 1.4

## Plan Improvement and Monitoring

The Township of St. Clair has taken initiative with the introduction and integration of the Cartegraph Operations Management System to manage our assets. The Township has considerable investment in this system and is dedicated to updating, maintaining, and progressing with the utilization of this resource for assessing and prioritizing asset needs, incorporating Levels of Service and risk tolerance, as well as integrating with the financial system. Continuous dedication, investment and improvement is necessary for advancement.

The Asset Management Plan is an integral living document.

The Township's asset management plans and supplements are to be combined into one fulsome Corporate Asset Management Plan, inclusive of all municipal assets. The Asset Management Plan as a whole, is expected to be updated and communicated to Council every five years. The Executive Summary will be rewritten at the same time. Individual sections should be updated as new relative data and information become available.

### Continuous Improvement

Continuous improvement is an ongoing process requiring dedicated resources and commitment. The following is planned actions and recommendations to advance our Asset Management practice.

### Key Actions for State of Infrastructure:

- Expand and Enhance Asset Inventory: Include all assets and break down complex ones.
  - Review and validate asset data.
  - Implement an asset risk matrix.
- **Asset Valuation:** Formalize costing with documentation and approvals; periodically update cost estimates.
- **Condition Assessments:** Formalize and incorporate condition assessment strategies.
- Review and Document Asset Parameters: Implement CRV, EUL, and ESL for major assets.
- Levels of Service (LoS):
  - Use recent data for establishing current LoS.
  - Determine and include costs for current and proposed LoS.
  - Consider future adjustments based on increased understanding.
  - Maintain and track LoS targets from 2024 to 2034.
  - Identify proposed levels of service by July 1, 2025.

### Key Actions for Asset Management Systems and Strategies:

- Consolidate AMPs: Merge individual AMPs into a single Corporate AMP.
- Consider Master Plans: Master plans for Service Areas to guide obtainable objectives for future planning.
- Review and Update Policies: Ensure asset parameters and policies reflect current decisions.
- Risk Assessments: Perform and document Risk Assessments for Critical Assets.
- **Risk/Criticality models:** Use in decision making for asset management and budget prioritization.
- Enhance Funding Strategy:
  - Create a 10+ year capital plan and incorporate a risk module (all Asset Types).
  - Stricter fiscal policies (reserve fund management, debt management, alternative revenue sources).
  - Ensure annual capital contributions match annual depreciation.
  - Document risk-based decision-making.
  - Continuously review and develop lifecycle management strategies.
  - Incorporate lifecycle costs in budgets for new acquisitions.
  - Align budgets to LoS and AM strategies.
- Cemeteries: Heritage committee to review the Cemeteries section, including inventory improvements. work around cemeteries continues to evolve the details in each section such as “State of Infrastructure” will be further developed.



## 2.0

## Parks and Recreation

## 2.1

### State of Infrastructure – Parks and Recreation

Parks and Recreational sites include parks, campgrounds, and a golf course that are public open spaces, operated and maintained by the Township. Table 2-1 describes the current state of the Parks and Recreation sites.

Table 2-1: **Summary of Parks and Recreation State of Infrastructure**

Service Area	Average Site Age (years)	Total Count	Total Area (Ha.)	Current Replacement Value (CRV)	% in Need (FCI)	Average Condition Rating (FCI)
Campgrounds	53	3	33	\$ 5,000,000	32%	Poor to Fair
Parks	50	39	69	\$ 28,255,000	7%	Good
Golf Courses	54	1	94	\$ 20,000,000	1%	Good
	50	43	196	\$ 53,255,000	9%	<b>Good</b>

## 2.1.1

#### Asset Inventory

The parks and recreational sites are complex, and include multiple asset types, depending on the type and usage of the site. Typical major components under parks and recreation include:

Site Improvements (parking, fencing, etc.)	Buildings & Park Structures	Athletic Spaces	Playgrounds & Play Equipment	Parks Amenities & Benches	Trees & Landscape Areas
--	-----------------------------	-----------------	------------------------------	---------------------------	-------------------------

The Township is currently undertaking an inventory capture of the parks and recreation assets.

## 2.1.2

#### Expected Useful Life

Default EUL values are currently being identified by asset types, as the asset inventory is being captured. Default asset parameters will be documented outside of this plan.

## 2.1.3

#### Asset Value

The current valuation for parks and recreation assets was determined by the Township on a site-by-site basis and is inclusive of all asset components. The Current Replacement Values (CRVs) are documented outside of this plan.

Parks can be further categorized as a community park, major open space, minor open space, or a neighbourhood park.

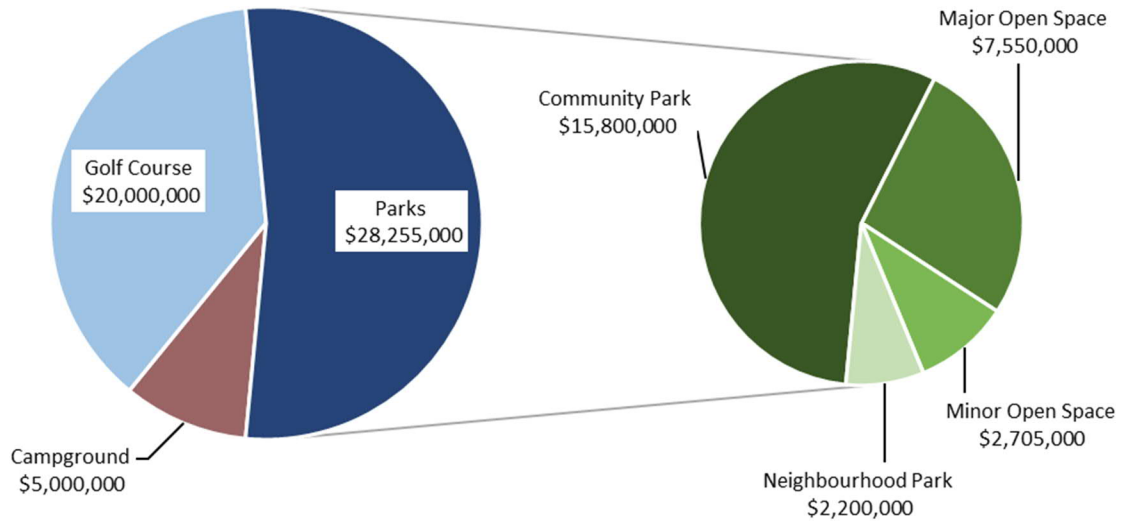


Figure 2-1: Distribution of Current Replacement Value by Service Area

Note that Parks represent only 35% of Open Space Land Use, yet they carry 53% of the total current replacement value.

2.1.4 Asset Condition

A summary of asset condition by type and percentage of total area is shown in Figure 2-2.

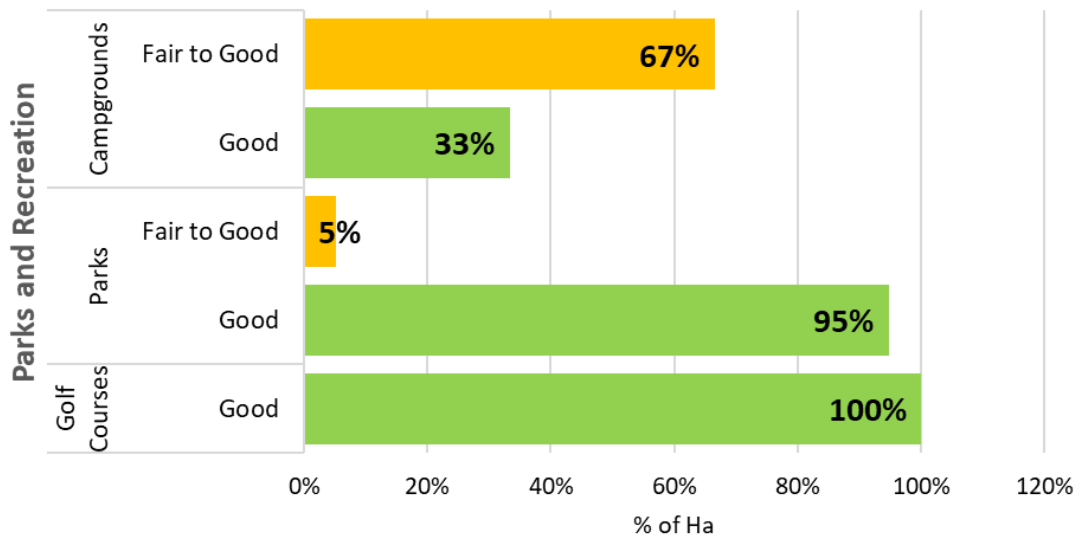


Figure 2-2: FCI Condition Distribution by Site



The determination of asset condition descriptor based on FCI is shown in Figure 2-3.

<b>0- 10% FCI</b>	<b>Asset is in <u>good</u> condition</b>
<b>10-25% FCI</b>	Asset is in <u>fair to good</u> condition
<b>25-60% FCI</b>	Asset is in <u>poor to fair</u> condition
<b>60% + FCI</b>	Asset is in <u>critical</u> condition

Figure 2-3: **Condition Ranges and Descriptions**

Without individual asset condition capture, the overall condition for Parks and Campgrounds is assumed to be 'Fair to Good', based on operational knowledge. This is reflective of the known backlog of major components in need of repair.

The Golf Course, with recent significant course improvements and major Clubhouse renovations, is in 'Good' Condition.

The Township intends to collect more formalized condition data as inventory for the parks and recreation assets is expanded. Currently, Poor asset condition or maintenance needs are identified during formal and informal eyes-on assessments as well as from internal or external concerns/complaints.

## 2.2 Levels of Service (LoS)

Levels of service (current and proposed), and performance measures are defined by the Township. LOS information can be found in Appendix A.

<b>PARKS &amp; RECREATION</b>	<b>Technical Levels of Service (technical metrics)</b>	<b>Response</b>
<b>Scope</b>	Number of parks and recreations sites per population	There are 43 parks and recreation sites located throughout the Township. Based on a total population of 14,659 people, this equates to 1 site per 340 people. <ul style="list-style-type: none"> <li>• Campgrounds (3): 1 per 4,886</li> <li>• Parks (39): 1 per 376</li> <li>• Golf Course (1): 1 per 14,659</li> </ul>

Figure 2-4: **Sample Excerpt from LOS Appendix**

*Note: Sample excerpt from Appendix A LoS Levels of Service Non*

## 2.3 Asset Management Strategy

The asset management strategy for parks and recreation aims to achieve cost-effective and sustainable management through lifecycle activities. These activities will vary based on the asset's components, condition, and services provided.

### 2.3.1 Lifecycle Management – Parks and Recreation

#### 2.3.1.1 Lifecycle Activities

Lifecycle activities for parks and recreation assets involve a series of steps to ensure their effective and sustainable management. These activities typically include:

- **Condition Assessment:** Regularly evaluate the condition of assets to determine maintenance and replacement needs. This helps in planning and prioritizing lifecycle activities.
- **Maintenance:** Implement routine and preventive maintenance schedules to keep assets in good working condition and extend their useful life.
- **Repairs:** Address any immediate issues or damage to prevent further deterioration and ensure safety and functionality.
- **Upgrades and Renewals:** Replace or upgrade assets that are no longer efficient, safe, or meeting the community's needs. This includes incorporating new technologies and materials.

These activities help maintain the quality, safety, and sustainability of parks and recreation assets, ensuring they continue to serve the community effectively.

#### 2.3.1.2 Lifecycle Costing

Life cycle costing (LCC) for Parks and Recreation with a total Current Replacement Value (CRV) of \$53,255,000 involves evaluating the total cost of ownership over the asset's life, including initial acquisition, operations, maintenance, renewal, and disposal costs. Here's an estimated breakdown using typical percentages:

- **Operations (0.5% of CRV annually):**
  - $0.5\% \times 53,255,000 = 266,275$  per year
- **Maintenance (0.3% of CRV annually):**
  - $0.3\% \times 53,255,000 = 159,765$  per year
- **Renewal (1.7% of CRV annually):**
  - $1.7\% \times 53,255,000 = 905,335$  per year

- Disposal (0.1% of CRV at the end of the life cycle):
  - $0.1\% \times 53,255,000 = 53,255$  at the end of the life cycle

These calculations provide an annual estimate for operations, maintenance, and renewal, along with a one-time disposal cost at the end of the asset's life cycle.

	2.5% Reinvestment Rate				
Acquisition (CRV)	Operation (0.5%)	Maintenance (0.3%)	Renewal (1.7%)	Disposal (0.1%)	
\$ 53,255,000	\$ 266,275	\$ 159,765	\$ 905,335	\$ 53,255	
Total Annual LCC of Acquisitions \$ 1,331,375					

Figure 2-5: **Total Annual LCC for Parks and Recreation (2.5% Reinvestment Rate)**

## 2.4 Financial Strategy

The financial strategy for Parks and Recreation assets considers current funding sources and projected requirements, using analysis and existing mechanisms to identify any funding surpluses or shortfalls. The Township can leverage these insights to prioritize funding and asset management strategies.

### 2.4.1 Sources of Funding

Funding for Parks and Recreation comes from the following sources:

- Tax Revenue (may include Debt)
- Environment & Education Reserves
- Development Charges
- Payments-In-Lieu of Parkland
- Provisions for Reserves

### 2.4.2 Funding Strategy

The Acquisition/Renewal/Disposal activities for Parks and Recreation assets are funded through several sources. The baseline funding sources with purpose are summarized in Table 2-2.

**Table 2-2: Parks and Recreation Budgets**

Budget Name	Avg. Budget	Service Area	Source
Capital \$660,000	\$300,000	Parks	Tax Revenue
	\$360,000	Parks	Environment & Education Reserves
Operating \$288,000	\$20,000	Parks	Development Charges
	\$8,000	Parks	Payments-In-Lieu of Parkland
	\$70,000	Campgrounds	Provision for Reserves
	\$190,000	Golf Course	Provision for Reserves

**2.4.3 Parks and Recreation Assets in Need Now**

The 2023 Facilities Report (taken to Council on February 21, 2023) was generated based on required renewal expenditures known at that time. The Now Needs in this AMP reflects the omission of significant 2024 Golf Clubhouse renovations yet does include other Now Needs (\$) known to Operations since the 2023 report. Now Needs are reflective of a 2.5% reinvestment.

The purpose of the report was to illustrate the current financial burden to sustain our parks and recreation assets, to continue providing the current service level to the community in the short term.

The interpretation of the report is summarized in Figure 2-6.



**Figure 2-6: Operations and Capital Now Needs from the 2023 Facilities Report**

2.4.4 Scenario Analysis

Scenario Analysis uses the following assumptions:

- 10-year timeframe, beginning in the next calendar year
- 2.5% reinvestment used to project 10-year capital expenditures
- Year Zero accounts for actual budget spend and backlog on Now Needs
- Actual budget is reflective of current funding practice
- Reinvestment percentages used are % of total CRV
- These projections are used in absence of a Long -term Capital Replacement Plan

To address all Now and projected needs of Parks & Recreation, scenarios were run to address the gap. Scenarios are shown in Figure 2-7.

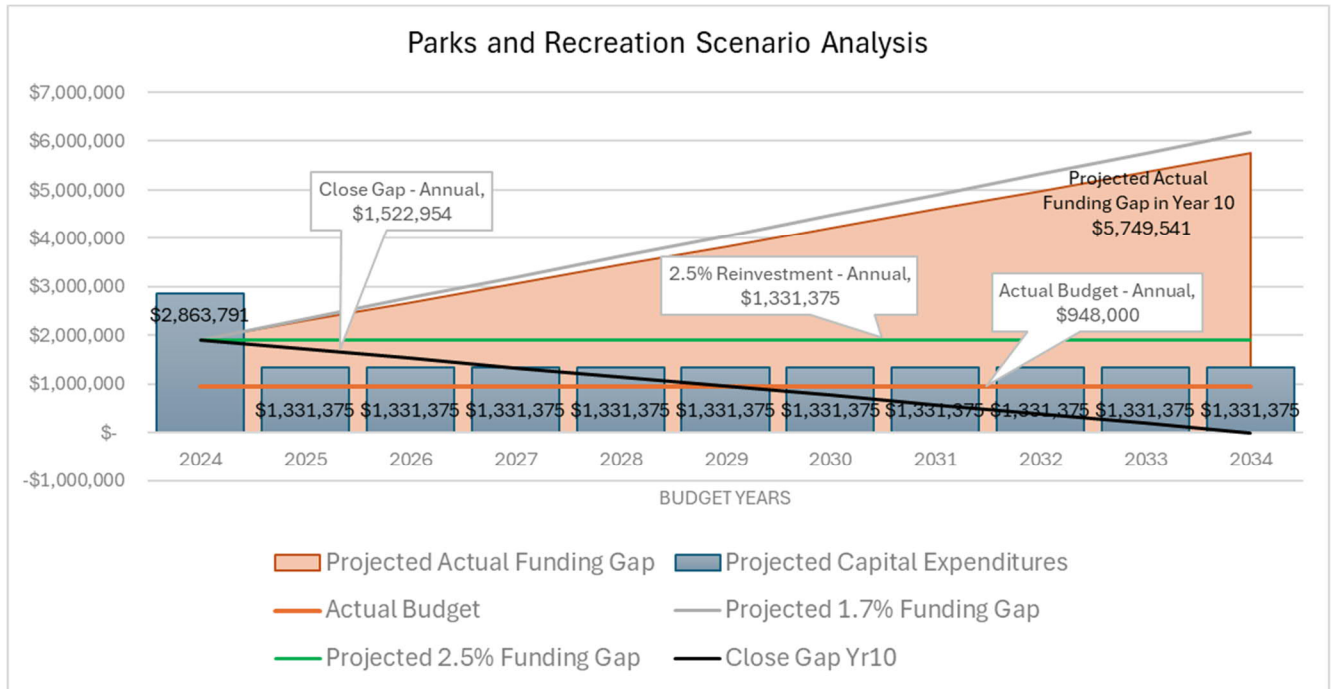


Figure 2-7: Scenario Analysis – Parks and Recreation



## 2.4.5

## Addressing the Funding Gap

The reinvestment scenarios reviewed for parks and recreation assets are shown in Table 2-3.

Table 2-3: **Funding Scenario Outcomes Parks and Recreation**

CRV P&R	Reinvestment Scenario	Annual Reinvestment	Funding Gap Year 10
\$53,255,000	Actual Budget	\$948,000	\$5,749,541
	1.70%	\$905,335	\$6,176,191
	2.50%	\$1,331,375	\$1,915,791
	Close Gap	\$1,522,954	\$0

Closing the funding gap for Parks and Recreation can be challenging, but there are several strategies our municipality can consider:

- **Collaborate with Local Entities:** Partner with businesses, non-profits, and community organizations for financial support and resources.
- **Government Funding:** Apply for grants and utilize government funding to boost the budget.
- **Creative Funding Models:** Combine resources from different public agencies for multi-sector projects.
- **Reserve Contributions:** Request increased contributions to Parks & Recreation reserves.
- **Gradual Tax Increases:** Implement gradual tax increases to avoid overburdening taxpayers.
- **User Fees:** Increase or implement fees for recreational services, such as community events, park rentals, splash pads, boat launches, campgrounds, and golfing.
- **Lower Target LOS:** Reduce the number of park amenities to lower investment needs.
- **Debt Financing:** Use debt financing within allowable limits for lifecycle activities.
- **Community Fundraising:** For Municipally approved Projects, Engage in crowdfunding, local events, and volunteer programs.
- **Philanthropic Donations:** Seek donations from private foundations and individuals for Municipally approved significant projects.

Combining these strategies can help ensure well-maintained and accessible parks and recreation facilities.

## 3.0

## Building Facilities

## 3.1

### State of Infrastructure – Building Facilities

Buildings facilities under this plan are Township owned and support a multitude of service areas. A summary of the current state of Building Facility sites are in Table 3-1.

Table 3-1: Summary of Building Facilities State of Infrastructure

Service Area	Average Age (years)	Total Count	Total Area (Ha.)	Current Replacement Value (CRV)	% in Need (FCI)	Average Condition Rating (FCI)
Gen Government	33	1	2.7	\$ 4,000,000	17%	Fair to Good
Health Services	11	1	1.0	\$ 900,000	26%	Poor to Fair
Fire Services	46	6	5.1	\$ 30,000,000	0%	Good
Police	84	1	0.5	\$ 5,000,000	26%	Poor to Fair
Libraries	62	4	1.3	\$ 4,800,000	26%	Poor to Fair
Museums	37	3	0.3	\$ 3,500,000	46%	Poor to Fair
Public Works	46	2	21.5	\$ 4,000,000	0%	Good
Sports Complex	55	1	3.9	\$ 60,000,000	11%	Fair to Good
Community Halls	73	4	1.1	\$ 8,000,000	29%	Poor to Fair
	49	23	37	\$ 120,200,000	19%	Fair to Good

## 3.1.1

#### Asset Inventory

Building facility sites are complex and include multiple components, depending on the type and usage of the site. Typical major components under Building Facilities include:

Site Improvements (parking, fencing, etc.)	Buildings & Spaces	Building Equipment & Systems	HVAC, Plumbing & Electrical Systems	Communications & Instrumentation	Processes & Process Equipment
--	--------------------	------------------------------	-------------------------------------	----------------------------------	-------------------------------

The Township is currently undertaking an inventory capture of the building facilities assets.

**3.1.2** Expected Useful Life

The default expected useful life (EUL), for the purpose of this AMP, is 50 years for all buildings. Default EUL values are currently being identified by component, as the asset inventory is being captured. Default asset parameters will be documented outside of this plan.

**3.1.3** Asset Value

The current valuation for building facilities within this plan was determined by the Township on a site-by-site basis and is inclusive of all asset components. The Current Replacement Values (CRVs) for sites are documented outside of this plan.

See Figure 3-1 below for a breakdown of Total Building Facilities CRVs by service area.

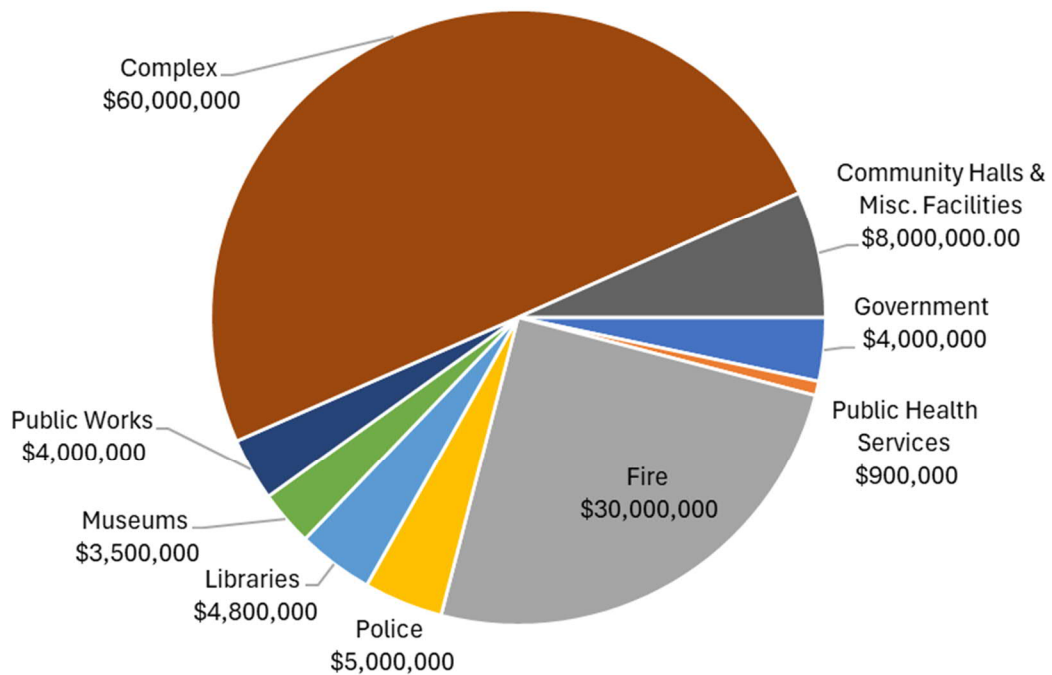


Figure 3-1: **Distribution of Current Replacement Value by Service Area**

**3.1.4** Asset Condition

The condition of building facilities was determined using a combination of SCT FCI rating a calculated condition based on Now building needs from the 2023 Facilities Report, and Operational knowledge review where other needs and conditions are known.



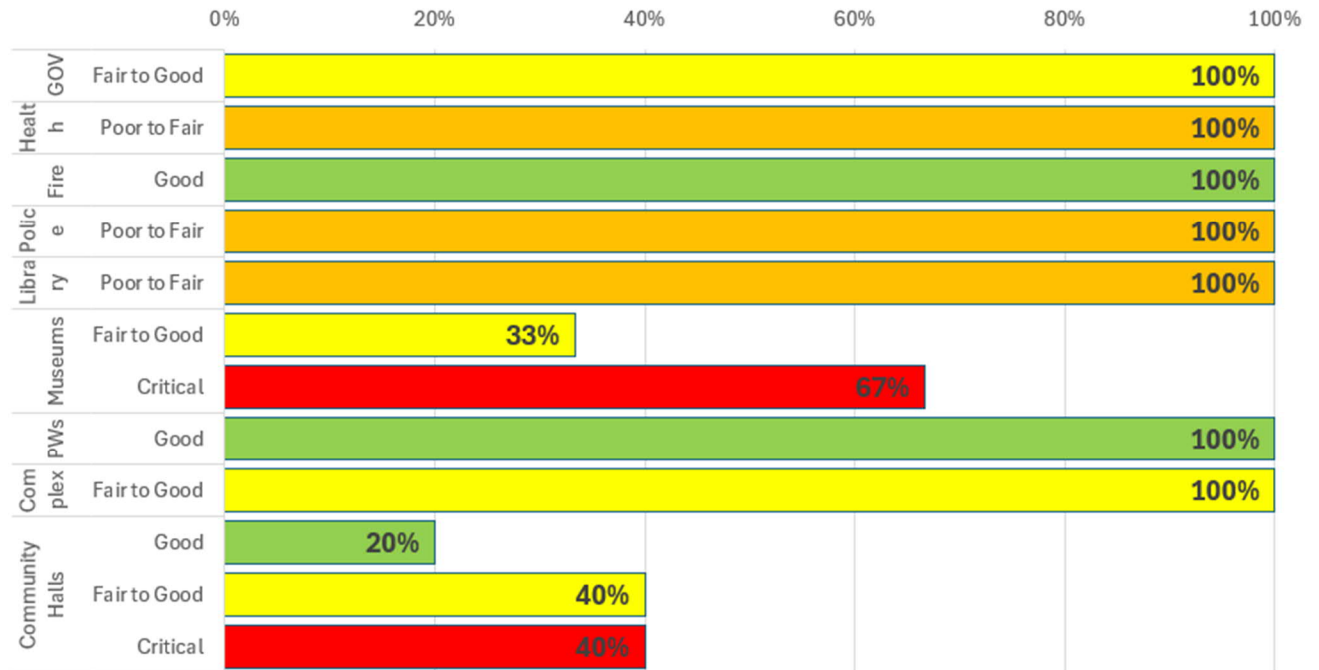


Figure 3-2: Distribution of Site Conditions by Service Area

The determination of asset condition descriptor based on FCI is shown in Figure 3-3.

<b>0- 10% FCI</b>	Asset is in <u>good</u> condition
<b>10-25% FCI</b>	Asset is in <u>fair to good</u> condition
<b>25-60% FCI</b>	Asset is in <u>poor to fair</u> condition
<b>60% + FCI</b>	Asset is in <u>critical</u> condition

Figure 3-3: Condition Ranges and Descriptions

Without individual asset condition capture, the overall condition for Building Facilities is assumed to be 'Fair to Good', based on operational knowledge. This is reflective of the known backlog of major components in need of repair.

$$FCI = \frac{\text{Total of Building Repair/Upgrade/Renewal Needs (\$)}}{\text{Current Replacement Value of Building Components (\$)}}$$

The Township intends to collect more formalized condition data as inventory for the building facilities assets is expanded. Currently, Poor asset condition or maintenance needs are

identified during formal and informal eyes-on assessments as well as from internal or external concerns/complaints.

The actual condition of the building facilities can be determined through a formal or informal facility condition assessment (FCA), often undertaken visually. The condition assessment can be done on the building or facility as a whole asset and can also include components to the level of detail preferred by the Township. This information can be incorporated into condition assessments when assets are componentized.

### 3.2 Levels of Service – Buildings Facilities

Levels of service (current and proposed), and performance measures are defined by the Township. LOS information can be found in Appendix A.

Buildings & Facilities	Technical Levels of Service (technical metrics)	Response
Scope	Number of buildings and facilities per capita by service area	Based on a total population of 14,659 people (per 2021 Statistics Canada census), the following per capita values by department: <ul style="list-style-type: none"> <li>● General Government (1): 1 per 14,659</li> <li>● Public Health Services (1): 1 per 14,659</li> <li>● Fire (6): 1 per 2,443</li> <li>● Police (1): 1 per 14,659</li> <li>● Library (4): 1 per 3,665</li> <li>● Museum (3): 1 per 4,886</li> <li>● Public Works (2): 1 per 7,330</li> <li>● Community Halls &amp; Misc. (4): 1 per 3,665</li> <li>● Sports Complex (1): 1 per 14,659</li> </ul>

Figure 3-4: Sample Excerpt from LOS Appendix

Note: Sample excerpt from Appendix A LoS Levels of Service Non-core

### 3.3 Asset Management Strategy – Building Facilities

The asset management strategy for building facilities focuses on achieving cost-effective and sustainable management through tailored lifecycle activities, which vary based on the asset's components, condition, and services provided. Strategic planning and data-driven decision-making are essential to ensure these buildings continue to meet community needs over time.

## 3.3.1

**Lifecycle Management – Building Facilities**

Lifecycle management involves managing the asset components of the entire building structure and systems from design to decommissioning to maximize lifespan and functionality while minimizing costs and environmental impact.

## 3.3.1.1

**Lifecycle Activities**

Lifecycle activities for building facilities encompass several key phases to ensure effective management and sustainability:

**Construction/Acquisition**

- **Planning and Design**
  - Architectural Design
  - Engineering Fees
  - Permits and Approvals
- **Construction**
  - Site Preparation
  - Building Construction
  - Utilities Installation
- **Operations and Maintenance**
  - Annual Maintenance and Inspections
  - Reactive Minor or Major Repairs
  - Utilities (Electricity, Water, etc.)
  - Cleaning Services
  - Property Maintenance
- **Renewal/Rehabilitation:**
  - Minor Renovations
  - Major Upgrades
- **Disposal/Decommissioning:**
  - Demolition
  - Waste Disposal
  - Abatement

Throughout these phases, continuous management and coordination are essential to address any issues and ensure buildings are managed effectively throughout their entire life. This approach helps in optimizing the total cost of ownership and extending the facility's lifespan.

When a facility reaches the end of its useful life, it may undergo significant renovations, be demolished to make way for new construction or serve a new purpose. This can include Safely removing hazardous materials, demolishing a structure, and recycling or disposing of debris

## 3.3.2

## Lifecycle Costing

Life cycle costing (LCC) for buildings with a total Current Replacement Value (CRV) of \$120,200,000 involves evaluating the total cost of ownership over the asset's life, including initial acquisition, operations, maintenance, renewal, and disposal costs. Here's an estimated breakdown using typical percentages: <sup>1,2</sup>

- **Operations Costs:** 0.5% of CRV annually.
  - $120,200,000 \times 0.005 = \$601,000$  per year.
- **Maintenance Costs:** 0.3% of CRV annually.
  - $120,200,000 \times 0.003 = \$360,600$  per year.
- **Renewal Costs:** 1.7% of CRV annually.
  - $120,200,000 \times 0.017 = \$2,043,400$  per year.
- **Disposal Costs:** 0.1% of CRV.
  - $120,200,000 \times 0.001 = \$120,200$  per year.

These calculations provide an annual estimate for operations, maintenance, and renewal, along with a one-time disposal cost at the end of the asset's life cycle.

	2.5% Reinvestment Rate			
Acquisition (CRV)	Operation (0.5%)	Maintenance (0.3%)	Renewal (1.7%)	Disposal (0.1%)
\$ 120,200,000	\$ 601,000	\$ 360,600	\$ 2,043,400	\$ 120,200
Total Annual LCC of Acquisitions \$3,005,000				

Figure 3-5: **Total Annual LCC for Building Facilities (2.5% Reinvestment Rate)**

## 3.4

## Financial Strategy

The financial strategy for Buildings & Facilities assets considers current funding sources and projected requirements, using analysis and existing mechanisms to identify any funding surpluses or shortfalls. The Township can leverage these insights to prioritize funding and asset management strategies.

## 3.4.1

### Sources of Funding

Funding for Buildings & Facilities comes from the following sources:

- Government Grant (OMPF)
- Tax Revenue (may include debt)
- Lifecycles Reserves
- Development Charges

<sup>1</sup> (What are the on-going building lifecycle costs of a new building?)

<sup>2</sup> (Whole Life Cycle Costing)

## 3.4.2

## Funding Strategy

The Acquisition/Renewal/Disposal activities for Building Facility assets are funded through several sources. The baseline funding sources with purpose are summarized in Table 3-2.

Table 3-2: Building Facilities Budgets

Budget Name	Avg. Budget	Service Area	Source
Capital \$ 987,000	\$50,000	Complex Facilities	OMPF Grant
	\$150,000	Complex Facilities	Lifecycle Reserve Contribution
	\$330,000	Complex Facilities	Tax Revenue
	\$50,000	Recreational Facilities	OMPF Grant
	\$100,000	Recreational Facilities	Lifecycle Reserve Contribution
	\$70,000	Recreational Facilities	Tax Revenue
	\$50,000	Fire Facilities	Lifecycle Reserve Contribution
	\$55,000	Fire Facilities	Tax Revenue
	\$120,000	Public Works Facilities	Tax Revenue
	\$12,000	Museums	Tax Revenue
Operating \$42,500	\$20,000	Recreational Facilities	Development Charges
	\$15,000	Public Works Facilities	Development Charges
	\$7,500	Police – Emergency Services Building	Development Charges

## 3.4.3

## Building Facility assets in Need Now

The Township generated a Facilities Report in 2023 (taken to Council on February 21, 2023). The report provides details on known renewal expenditures required at facilities across the Township. The purpose of the report was to illustrate the current financial burden of maintaining our Municipal Building Facilities, to continue providing service to the community in the short term (*noting that this report did not report on Public Works facilities*).

These Now Needs for building facilities, across departments is shown in Figure 3-6.

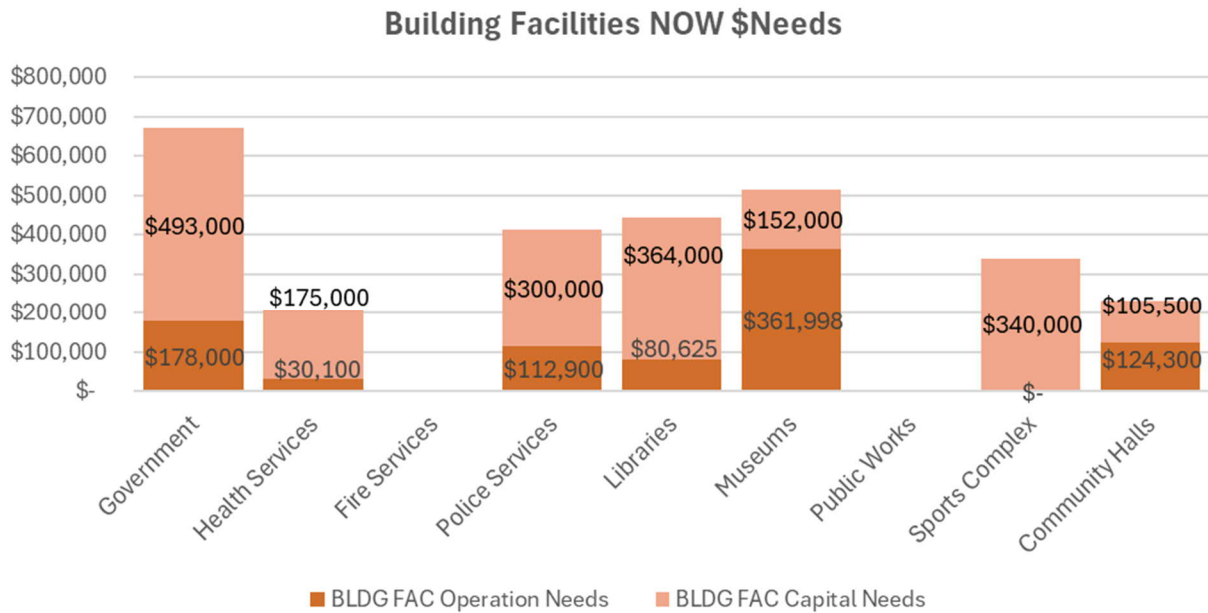


Figure 3-6: **Operations and Capital Repair Needs from the 2023 Facilities Report**

The large expenditure of backlog shown in the Facilities Report is consistent with the expectation of large backlog from the age-based assessment of the assets. The 2023 Facility Report was generated using operational knowledge and reflect the known needs of the facilities. It is expected that these needs should be addressed as suggested, and a more detailed condition assessment be undertaken on the facilities to assess remaining useful life and plan capital works to manage our building facilities.

#### 3.4.4 Scenario Analysis

Scenario Analysis uses the following assumptions:

- 10-year timeframe, beginning in the next calendar year
- 2.5% reinvestment used to project 10-year capital expenditures
- Year Zero accounts for actual budget spend and backlog on Now Needs
- Actual budget is reflective of current funding practice
- Reinvestment percentages used are % of total CRV
- These projections are used in absence of a Long -term Capital Replacement Plan

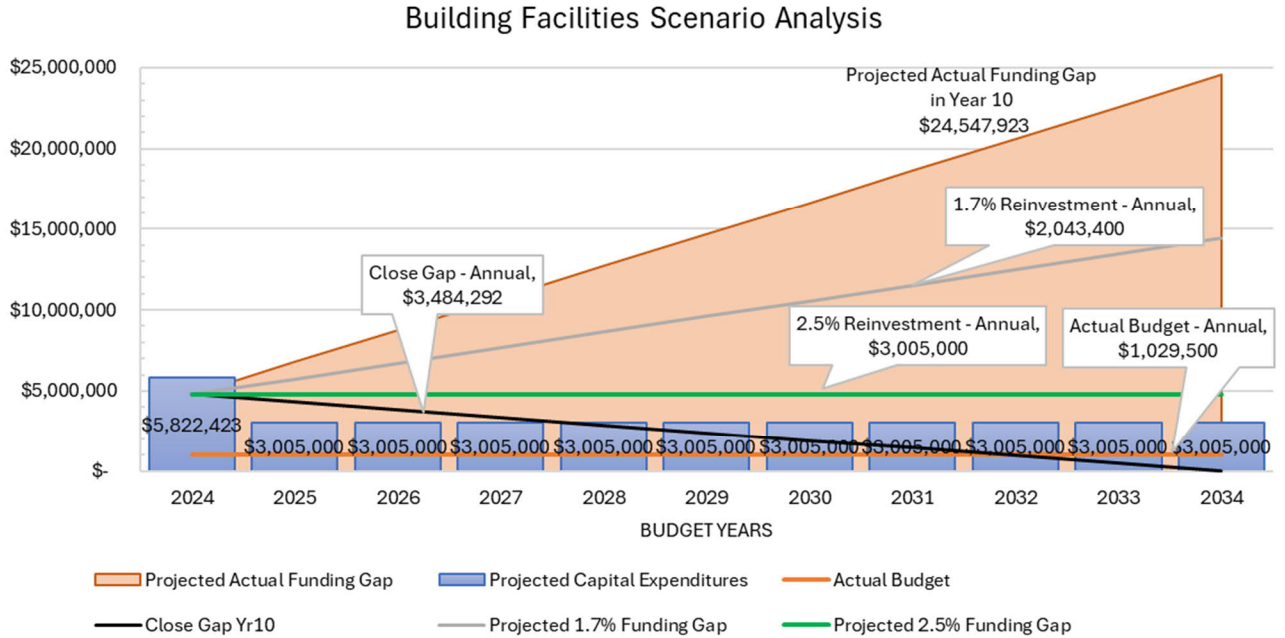


Figure 3-7: Projected Works for Building Facilities

Public Works Buildings were not included in the 2023 Facilities report and no significant unfunded projects identified in 2024.

3.4.5 Addressing the Funding Gap

The reinvestment scenarios reviewed for parks and recreation assets are shown in Table 3-3.

Table 3-3: Scenario Outcomes Building Facilities

CRV BLDG FAC	Reinvestment Scenario	Annual Reinvestment	Funding Gap Year 10
\$120,200,000	Actual Budget	\$1,029,500	\$24,547,923
	1.70%	\$2,043,400	\$14,408,923
	2.50%	\$3,005,000	\$4,792,923
	Close Gap	\$3,484,292	\$0

To address this funding gap, the Township can:

- Utilize third-party funding sources, such as grants or government funding, to increase the available budget. Increasing this annual contribution would help alleviate the funding gap.
- Consider requesting increased contributions to the Building & Facilities Reserves that are experiencing current or future funding gaps.



- Consider increasing fees for various recreational facilities services, such as hall rentals, pool admissions, and arena fees.
- Consider lowering the target LOS, which would reduce the investment required to meet the revised goal. This could include reducing the number of buildings the Township is required to maintain.
- Consider debt financing as a last option to fund selected lifecycle activities within allowable debt servicing limit.
- Consider gradual tax increases to close the funding gap without placing excessive burden on the taxpayers.



## 4.0 Fleet, Machinery and Equipment

### 4.1 State of Infrastructure – Fleet, Machinery and Equipment

Fleet, machinery and equipment assets under this plan are Township owned and support a multitude of service areas. A summary of the state of these assets are provided in Table 4-1 and Table 4-2.

Table 4-1: Summary of Fleet, Vehicles and Machinery

Service Area	Count	Current Value	Average Age (years)	AVG. Estimated Condition
Protection Services	33	\$ 22,727,000	11	Average
Public Works	56	\$ 10,064,000	12	Average
Community Services	172	\$ 5,314,000	10	Average
Corporate Administration	1	\$ 65,000	19	Failed
	262	\$38,170,000	11	Average

Table 4-2: Summary of Miscellaneous Machinery and Equipment

Service Area	Count	Current Value	Average Age (years)	AVG. Estimated Condition
Protection Services	20	\$ 770,316	12	Average
Public Works	36	\$ 1,107,468	10	Average
Community Services	47	\$ 769,600	9	Fair
	103	\$2,647,384	11	Average

#### 4.1.1 Asset Inventory

Fleet represents the inventory of resource vehicles and machinery of varied classifications ranging from fire apparatus to mowers and golf carts.

Vehicle Light	Vehicle Heavy	Trailers	Vehicle Special	Vehicle Unlicensed	Machinery Heavy	Machinery Light
---------------	---------------	----------	-----------------	--------------------	-----------------	-----------------

Miscellaneous 'machinery and equipment' is a separate inventory. It is recognized as being incomplete and types are varied ranging from Computer Hardware to Floor Sweepers.

4.1.2 Expected Useful Life

The Expected Useful Life for the assets varies by equipment classification. The Township has established an Expected Useful Life and Performance Life for their fleet, machinery and equipment. Asset parameters are in supporting documents outside of this plan.

4.1.3 Asset Value

Asset Valuation for all fleet, machinery, and equipment assets is the currently approved CRV, determined on an asset-by-asset basis.

Table 4-3: CRV Fleet, Machinery and Equipment

Service Area	Fleet Vehicles	Fleet Machinery	Miscellaneous Machinery & Equipment	Total
Protection Services	\$22,727,000		\$770,316	\$23,497,316
PW Public Works	\$5,193,000	\$4,871,000	\$1,107,468	\$11,171,468
Community Services	\$2,984,000	\$2,330,000	\$769,600	\$6,083,600
Corporate Administration	\$65,000			\$65,000
<b>Total</b>	<b>\$30,969,000</b>	<b>\$7,201,000</b>	<b>\$2,647,384</b>	<b>\$40,817,384</b>

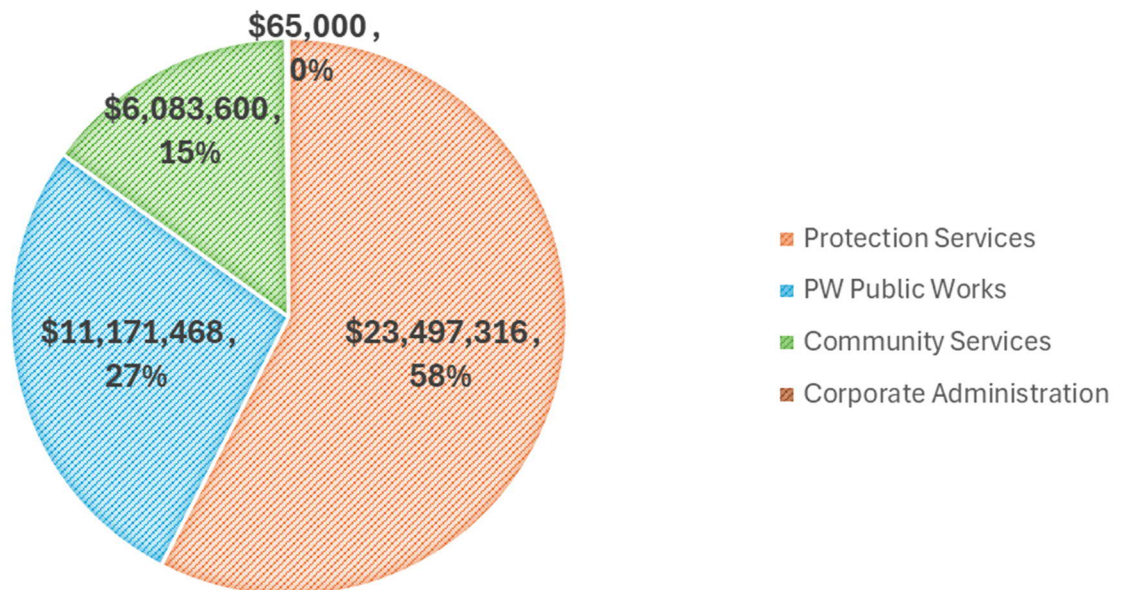


Figure 4-1: Distribution of CRV's Fleet, Machinery and Equipment

4.1.4

**Asset Condition**

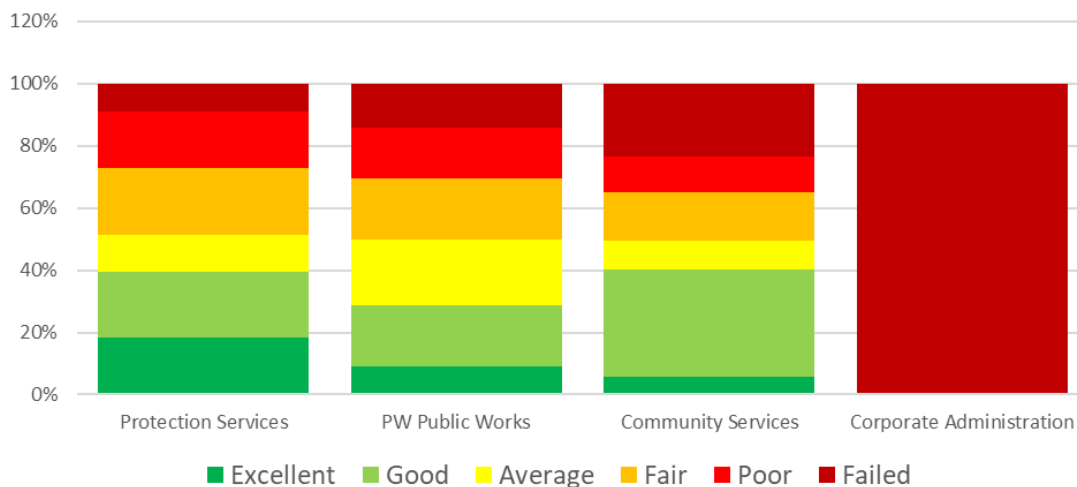
The Township uses the OMS system to calculate the condition of fleet, machinery, and equipment based on inventory and straight-line deterioration. This estimation follows the Expected Useful Life (EUL) age-based replacement strategy. The Performance Life is 80% of the EUL, with a minimum condition trigger at 20% of life remaining, generating an 'Act Before' date for planned lifecycle activities. This approach helps reduce the risk of asset failure as they near the end of their useful life.

The condition index ranges, percentage of useful life used, and corresponding condition rating are shown in Table 4-4.

**Table 4-4: Condition Index and Ratings based on Expected Useful Life**

% of Useful Life Used	Condition Index	Condition Rating
>100	<0	Failed
81-100	0-20	Poor
61-80	21-40	Fair
41-60	41-60	Average
21-40	61-80	Good
0-20	81-100	Excellent

The estimated overall condition index for each asset in the Fleet Vehicles and Machinery was distributed by service area in Figure 4-2.



**Figure 4-2: Distribution of Fleet Conditions by Service Area (excluding Miscellaneous Machinery & Equipment)**

4.2

## Levels of Service – Fleet, Machinery and Equipment

Levels of service (current and proposed), and performance measures are defined by the Township. LOS information can be found in Appendix A.

FLEET & EQUIPMENT	Technical Levels of Service (Technical Metrics)	Response
Scope	Breakdown of number of fleets by department providing service compared to the size of the community (geography or population).	Based on a total population of 14,659 people (per 2021 Statistics Canada census), the following per capita values by department: <ul style="list-style-type: none"> <li>• Fire Services: 1 per 252</li> <li>• Parks and Recreation: 1 per 314</li> <li>• Golf Course: 1 per 92</li> <li>• Facilities – Other: 1 per 1409</li> <li>• Campgrounds: 1 per 1409</li> <li>• Public Works: 1 per 157</li> </ul>

Figure 4-3: Sample Excerpt from LOS Appendix

Note: Sample excerpt from Appendix A LoS Levels of Service Non-core

4.3

## Asset Management Strategy

The Township’s strategy for managing fleet, machinery and equipment assets is driven by their age and performance. These assets can be purchased new or used with varied remaining life. When a vehicle, machinery, or equipment asset reaches the end of its useful life and has been adequate for service delivery, it may be replaced with a like-for-like asset.

It's important to note that new software purchases are generally subscription-based and part of the operating budget, whereas hardware, such as servers or computers, are considered acquisitions due to their capital costs.

The Municipality also recognizes protection services prioritize the critical nature of their assets leading to less flexibility in maintenance and replacement timing. Fire apparatus (special vehicles) are replaced as they reach the end of its recognized service period (to insurance standards) or when a vehicle reaches obsolescence. The Township maintains a replacement plan for Fire Services vehicles and aims to create a similar plan for rescue tools and equipment. Regular replacements are necessary to keep fire services assets up to date with technology and capabilities.

The Township should regularly review the usage of fleet, machinery and equipment assets to ensure adequate service delivery. Routine assessments and monitoring of asset condition and performance are necessary to inform maintenance or replacement needs. The responsibility for monitoring asset condition spans multiple departments due to the varied services they provide.

## 4.4

## Lifecycle Activities – Fleet, Machinery and Equipment

Lifecycle activities for fleet, machinery, and equipment involve several key stages to ensure optimal performance and longevity:

- **Acquisition:** Assess the organization's needs and determine the best equipment to meet those needs. This includes evaluating alternatives and involving stakeholders. Procure, coordinate delivery, installation, and training. Ensure the new equipment is added to the inventory system.
- **Maintenance:** Implement regular maintenance schedules based on manufacturer guidelines and local conditions. This includes preventive maintenance to extend the equipment's lifespan <sup>3</sup>
- **Repairs:** Address any issues promptly to minimize downtime and maintain operational efficiency. Can be in-house but is typically contracted.
- **Disposal:** When equipment reaches the end of its useful life, dispose of it responsibly. This may involve selling high-value items or following environmental and regulatory guidelines for disposal <sup>4</sup>

By following these stages ensures fleet, machinery and equipment are managed effectively, maximizing return on investment and minimizing operational disruptions.

## 4.4.1

### Lifecycle Costing – Fleet, Machinery and Equipment

The annual reinvestment rate for large vehicles, such as trucks, typically range from 5% to 10% of the vehicle's Current Replacement Value (CRV). This rate accounts for major overhauls, upgrades, and replacements necessary to maintain the vehicle's performance and extend its lifespan

Below is an estimated breakdown of the typical life cycle costs (LCC) for a \$100,000 vehicle in Ontario.

- **Operations Costs:** These include fuel, energy, and operator costs. For a high-value vehicle, annual fuel costs can range from \$2,000 to \$3,000, depending on usage and fuel efficiency.

<sup>3</sup> (Equipment Lifecycle Management: Best Practices to Maximize ROI and Productivity, n.d.)

<sup>4</sup> (Equipment Lifecycle, n.d.)

- **Maintenance Costs:** Routine maintenance such as oil changes, tire rotations, and brake replacements can average around \$1,000 to \$2,000 per year. This includes both scheduled maintenance and unexpected repairs.
- **Renewal Costs:** Major overhauls or upgrades to extend the vehicle's life, such as engine or transmission replacements, can be significant. These costs may unexpectedly occur and can range from \$5,000 to \$10,000 over the vehicle's life.

Total LCC for Typical \$100k Vehicle 10yr life			
Acquisition (CRV)	Operation (20%)	Maintenance (10%)	Renewal (5%)
\$ 100,000	\$ 20,000	\$ 10,000	\$ 5,000
Total LCC of Acquisition \$ 135,000			

Figure 4-4: Total Annual LCC for Typical \$100k Vehicle

These estimates can vary based on the specific type of vehicle, its usage patterns, and maintenance practices.

4.4.2 Replacement Schedule

The projection of replacements for fleet is reoccurring replacements using asset EUL parameters over 30years. Year zero (2024) is reflective of assets currently at or past EUL.

Miscellaneous machinery and equipment are one replacement using asset EUL parameters. Year zero (2024) is reflective assets currently at or past EUL. This is simplified for the short term due to complexity of EUL and incomplete inventory.

These projections are used in absence of a Long -term Capital Replacement Plan.

Projected expenditure can be refined by the Township to eliminate significant peaks (where appropriate) through review of the projections, inventory and adjusting the replacement years using actual condition and usage information.



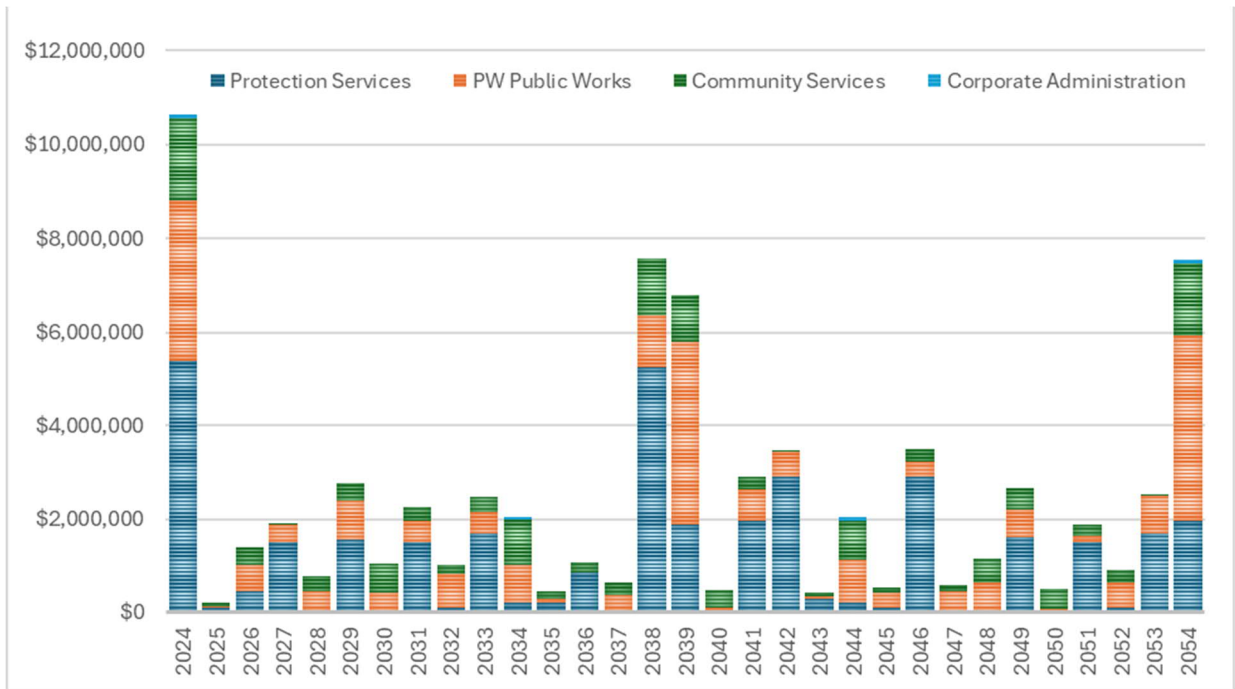


Figure 4-5: 30-year Replacement Projection for Fleet, Machinery and Equipment

4.5

## Financial Strategy - Fleet, Machinery and Equipment

The financial strategy for all Fleet, Machinery and Equipment assets takes into account current funding sources and projected requirements, using analysis and existing mechanisms to identify any funding surpluses or shortfalls. The Township can leverage these insights to prioritize funding and asset management strategies.

4.5.1

### Sources of Funding

Funding comes from the following sources:

- Government Grant (OMPF)
- Lifecycle Reserves
- Provision for Reserves
- Development Charges
- Tax Revenue (may include debt)



4.5.2

Funding Strategy

The Acquisition/Renewal/Disposal activities for Fleet, Machinery & Equipment assets are funded through several sources. The baseline funding sources with purpose are summarized in Table 4-5 below, and the distribution of budget value by service area shown in Figure 4-6.

Table 4-5: Fleet, Machinery & Equipment Budgets

Budget Name	Avg. Budget	Service Area	Source
Capital \$ 882,580	\$100,000	Fire Fleet	OMPF Grant
	\$452,080	Fire Fleet	Lifecycle Reserve Contribution
	\$110,000	Fire Machinery & Equipment	Lifecycle Reserve Contribution
	\$25,000	Fire Machinery & Equipment	Tax Revenue
	\$70,000	General Government Machinery & Equipment	Tax Revenue
	\$35,500	Parks Fleet, Machinery & Equipment	OMPF Grant
	\$90,000	Parks Fleet, Machinery & Equipment	Lifecycle Reserves
Operating \$ 400,000	\$15,000	Fire Fleet	Development Charges
	\$385,000	Public Works Fleet, Machinery & Equipment	Provision for Reserves

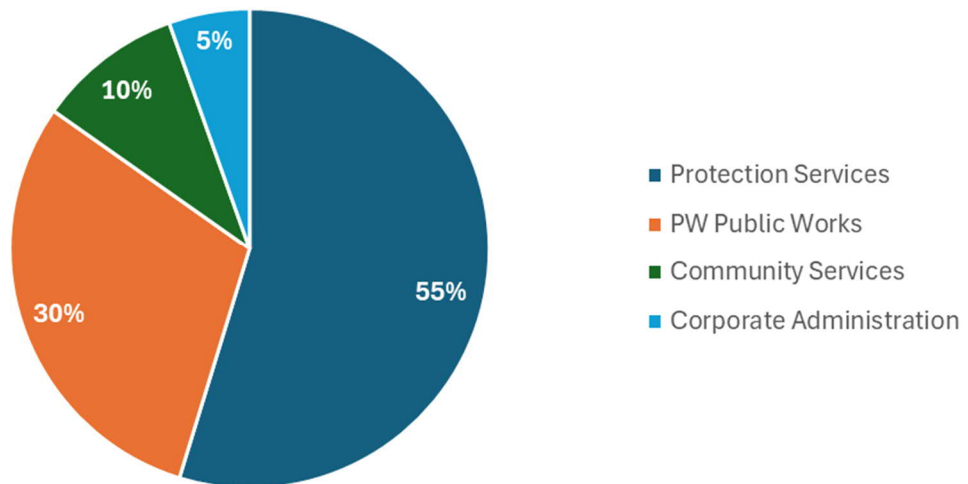


Figure 4-6: Distribution of Budget \$ by Service Area – Fleet, Machinery and Equipment



4.5.3

Scenario Analysis

Scenario Analysis uses the following assumptions:

- 10-year timeframe, beginning in the next calendar year
- 30-year timeframe, beginning in the next calendar year
- Year Zero (2024) includes assets at and past their EUL
- Actual budget is reflective of current funding practice
- Projected Expenditures are individual Replacements of assets in today CRVs
- Reinvestment percentages used are % of total CRV
- These projections are used in absence of a Long -term Capital Replacement Plan

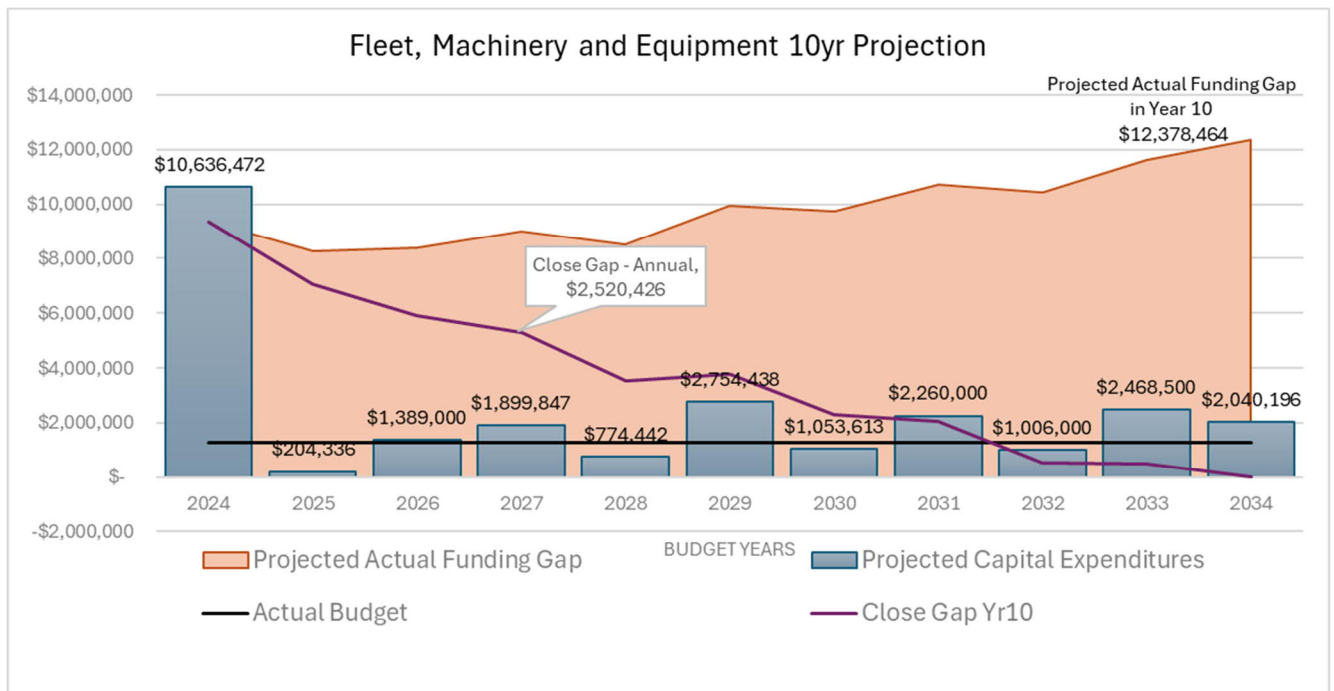


Figure 4-7: 10-year Projection for Fleet, Machinery and Equipment



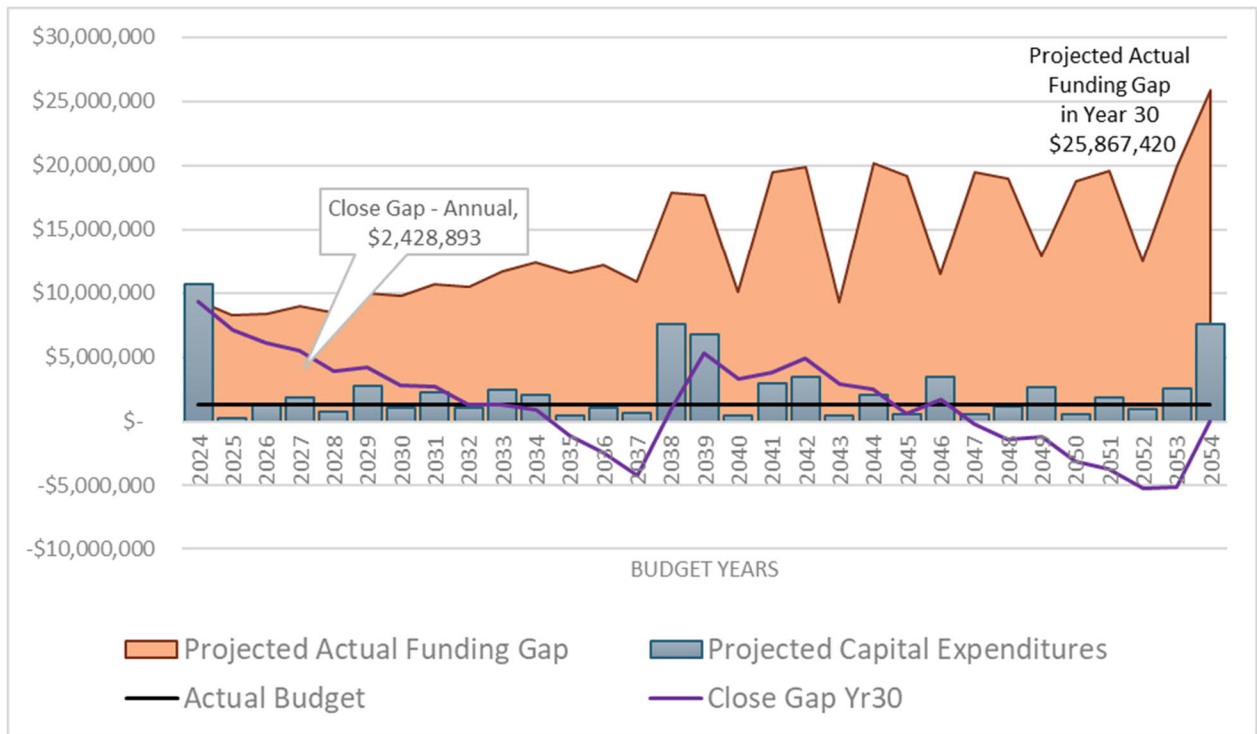


Figure 4-8: 30-year Projection for Fleet, Machinery and Equipment

4.5.4 Addressing the Funding Gap

The reinvestment scenarios reviewed for parks and recreation assets are shown in Table 4-6.

Table 4-6: Funding Scenario outcomes for Fleet, Machinery & Equipment

CRV for Fleet, Machinery & Equipment	Reinvestment Scenario	Annual Reinvestment	Funding Gap Year 10	Funding Gap Year 30
\$40,817,384	Actual Budget	\$1,282,580	\$12,378,464	\$25,867,420
	1.70%	\$693,896	\$18,265,309	\$52,049,938
	2.50%	\$1,020,435	\$14,999,918	\$42,253,766
	Close Gap 10	\$2,520,426	\$0	N/A
	Close Gap 30	\$2,428,893	\$915,329	\$0

With the 1.7% and 2.5% Reinvestment less than Actual Budget, further funding strategies should be explored to address the Funding Gap.

To address this funding gap, the Township can consider multiple options:

- Utilize third-party funding sources, such as grants or government funding, to increase the available budget. Increasing this annual contribution would help alleviate the funding gap.
- Consider requesting increased contributions to Reserves.
- Consider debt financing as a last option to fund selected lifecycle activities within allowable debt servicing limit.
- Consider gradual tax increases to close the funding gap without placing excessive burden on the taxpayers.

Consider lowering the target LOS, which would reduce the investment required to meet the revised goal. This could involve reducing the size of inventory or extending the duration that assets are retained in inventory

## 5.0 Cemeteries

The Township has ownership over several active and inactive cemetery assets. Additionally, several private cemeteries exist within Township limits.

Heritage St. Clair developed and presented a report to Council in September 2023 that summarizes the Township's current understanding of cemeteries. Per the report, the Township is currently working to recognize the ownership and expected obligations associated with cemeteries. The information summarized in this section is general and the Township intends to expand on it as the inventory and understanding of cemeteries obligations increases.

### 5.1 State of Infrastructure - Cemeteries

The Town is currently establishing their State of Infrastructure for cemeteries assets. Site age, total count, total area, and current value are not currently available.

#### 5.1.1 Asset Inventory

There are currently two cemeteries which are actively managed by the Township: Bradshaw Cemetery and Zion Cemetery. The Moore Union Cemetery is managed by an independent Board of Directors. While not actively looked after, St. Mary's Cemetery and Froomfield Cemetery have been recently improved.

A complete inventory of active and abandoned cemetery assets under ownership of the Township is not currently available. Township staff, in partnership with Heritage St. Clair, is in the process of improving inventory.

#### 5.1.2 Expected Useful Life

Default EUL values are currently being identified as the asset inventory is being captured. Default EUL will be documented outside of this plan.

#### 5.1.3 Asset Value

The valuation for cemeteries assets major components is not identified.

### 5.1.4 Asset Condition

As inventory for the cemeteries is expanded, so will their condition. Poor asset condition or maintenance needs can be identified during informal assessments as well as from concerns/complaints received. Heritage St. Clair has identified needs of cemeteries assets and reports to the Township. Cemeteries with high risk or Poor condition/performance components should be prioritized.

### 5.2 Levels of Service – Cemeteries

Levels of service (current and proposed), and performance measures are defined by the Township. LOS information can be found in Appendix A.

### 5.3 Asset Management Strategy

Progression through building an asset management strategy should be in consideration of multiple factors, including the following:

- **Comprehension of Cemetery State of Infrastructure.** Inventory of major asset components, count, condition, value etc.
- **Impact on Service Delivery:** How essential is the asset to the services provided? Assess how the absence of the asset will impact operations, and how it could benefit from a newer or more efficient option.
- **Public Opinion/Input:** For assets that are public-facing, public sentiment can be a major determinant. Seek input from community members or conduct a public survey to gauge their opinion.
- **What Lifecycle activities need to be implemented, at what cost, for LoS satisfaction.** As these assets are somewhat passive in nature, it is expected that throughout the lifecycle of the asset, maintenance will be the primary activity implemented.
- **Funding and Staff Availability:** The availability of funding and staff to replace and continue to maintain the asset is crucial in determining if an asset should be replaced. Budget constraints and funding sources need to be clearly explored before making any decision.

## 5.4 Lifecycle Activities – Cemeteries

### 5.4.1 Construction/Acquisition

The initial lifecycle activity for cemeteries asset is typically land acquisition, and can sometimes include minor construction activities such as erecting a perimeter fence, laneways etc. Land acquisition for cemeteries can occur through the abandonment process outlined in the current *Funeral, Burial and Cremation Services Act Section 101.1*.

Through this process, if an order declaring that a cemetery is abandoned is registered with the appropriate land registry office, the local municipality (in this case the Township) becomes the owner of the cemetery with all the rights and obligations in respect of the cemetery and the assets, trust funds and trust accounts.

### 5.4.2 Maintenance

Maintenance activities for active cemeteries are performed according to the Funeral, Burial and Cremation Services Act Section 5. Maintenance activities include regular informal inspections for condition and recording of maintenance activities undertaken. Some of these regular maintenance activities can include but are not limited to:

- Digging of interment plots
- Mowing and trimming of grass
- Weed control
- Headstone and monument cleaning; and,
- Seasonal leaf, snow, and ice clearing

### 5.4.3 Renewal/Rehabilitation

Renewal is major capital work which does not significantly alter the original service provided by the asset, but restores, rehabilitates, or replaces an existing asset to its original service potential. Note that renewal works that alters (expands) the service delivery is considered an acquisition while replacement of a component would be considered a rehabilitation at the component level.

## 5.4.4

## Disposal/Decommissioning

Asset Disposal activities can include the removal from service through disposal, relocation, or sale of an asset. Once an asset has reached the end of its useful life or has been found to be in very poor condition and can not be rehabilitated or repaired, consideration should be given to whether that asset should be disposed of and replaced in order to continue providing the same level of service or if an asset should be disposed of and not replaced in order to reallocate labour and budget elsewhere.

## 5.5

## Financial Strategy - Cemeteries

Cemeteries generally rely on tax dollars, user fees (such as for cremations, burials, etc.), and donations for sources of Funding. There has been a rare and unique endowment donation with limitations.

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# Appendix A

## *Levels of Service*

# Appendix A

## Levels of Service

### Levels of Service (LOS)

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The Township has defined levels of service indicators that measure how service is being provided to ratepayers, and allows the Township to track, compare and adjust the Levels of Service as required. Asset Managers at the Township recognize that to continue to provide an adequate Level of Service to their ratepayers, it is essential to first develop a strategy that would ensure the sustainability of those assets. Levels of Service are currently established by the Township and documented and tracked on an annual basis.

As required by O.Reg. 588/17, the current levels of service are defined for two different audiences as follows:

- **Community Levels of Service:** intended to be customer-focused, provide a qualitative description of scope and quality
- **Technical Levels of Service:** provide technical metrics for scope and quality.

The following appendix provides a summary of the definitions and current values of levels of service for non-core assets at the Township.

### Proposed LOS

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The Proposed LOS are the levels of service indicators that provide targets for the Township for measuring service delivery, set for 2034.

Township staff indicated that the current LOS are generally sufficient and appropriate to maintain as the proposed LOS targets and will be tracked accordingly. The proposed LOS (2034) are consistent with the current values summarized in the tables below (2024). Where opportunities to enhance the LOS are identified, they are noted within the relevant asset category section.

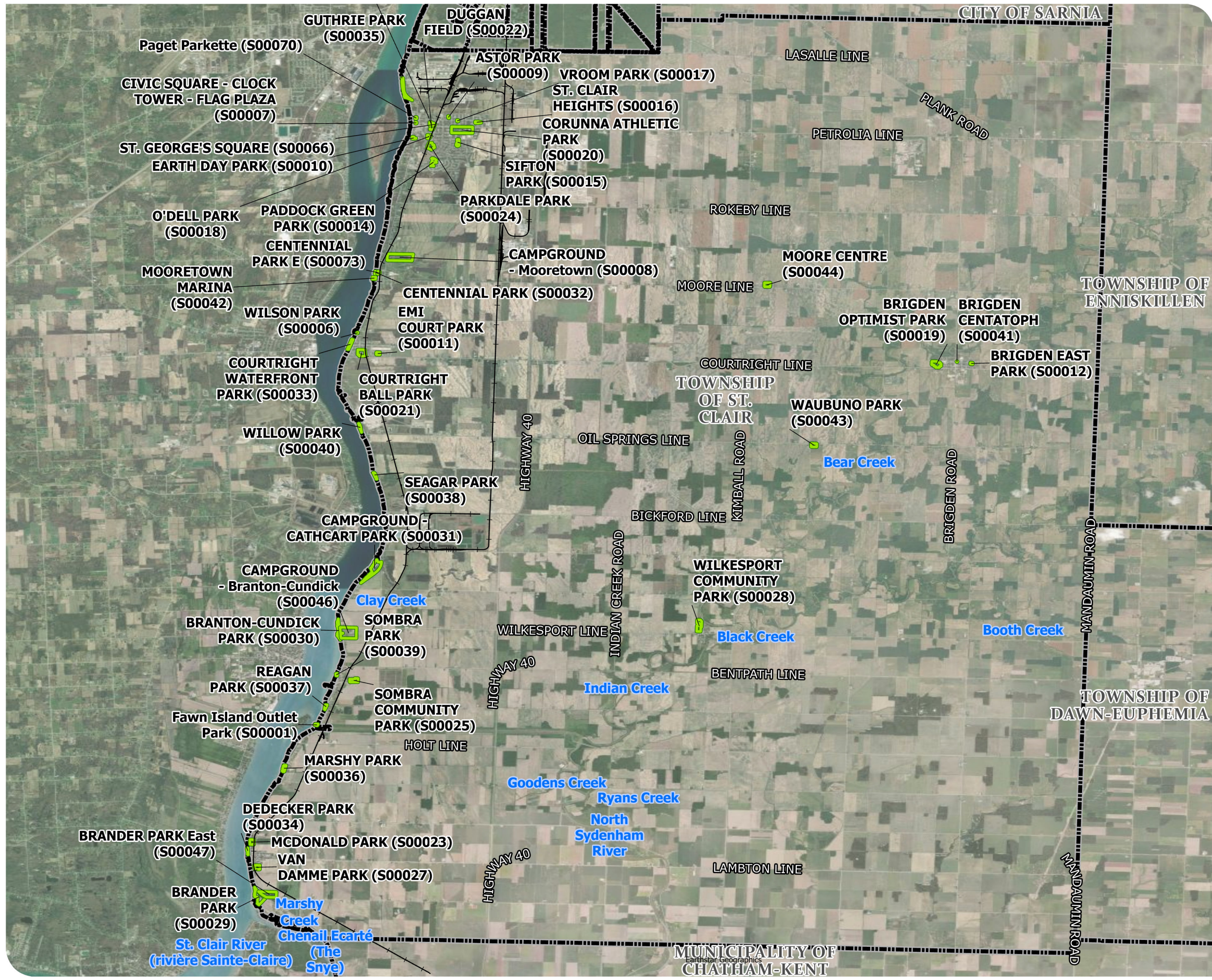
## Parks and Recreation

The Township engages in proactive and reactive maintenance to ensure a wide array of Parks and Recreation facilities are available for use by the community. Community levels of service for Parks and Recreation established by the Township are described in Table A-1, and technical levels of service are described in Table A-2.

Table A-1: Community Levels of Service - Parks & Recreation

Parks & Recreation	Community Levels of Service (Qualitative Descriptions)	Response
Scope	Description, which may include maps of parks and recreation locations.	Parks and recreation sites are located throughout the Township, many of which are located on the shore of the St. Clair River, linked by the St. Clair River Trail to provide access for all residents. The locations of the parks and recreation sites throughout the Township are shown in Figure A1.
Quality	Description of hours of operation and available services.	The Township operates community Parks and Recreation facilities at appropriate hours according to their service delivery. Hours of operation are available online at the Township's website.
	Number of 'complaints' of unacceptable Playground Condition.	The Township does not currently track the number of complaints of playground condition but plans to implement tracking procedures before the next Asset Management Plan update.
Availability	Number of cancellations due to poor field conditions.	The Township currently tracks the number of cancellations due to poor field conditions (weather related) as part of other usage tracking processes. This will be separated out as an individual indicator for tracking before the next Asset Management Plan update.
	Number of park closures due to significant weather events including duration to have it back in service.	The Township does not currently track the number of park closures due to weather but plans to implement tracking procedures before the next Asset Management Plan update.
Capacity	Number of residential units within 1 km distance.	The number of residential units within a 1 km distance of each parks and recreation asset will be determined before the next Asset Management Plan update.
	Water usage at each Splash Pad Park.	The Township does not currently track the water usage at each Splash Pad park but plans to implement tracking procedures before the next Asset Management Plan update.





# ST. CLAIR AMP

UPDATE 2024

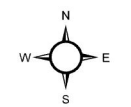
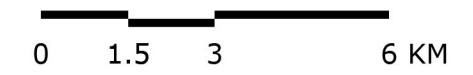
## OVERVIEW - PARKS & RECREATION

FIGURE A1

- Railway
- Open Space - Parks & Rec
- Municipality Boundary



SCALE 1:130,000



MAP DRAWING INFORMATION:  
DATA PROVIDED BY MNR

MAP CREATED BY: LMM  
MAP CHECKED BY: -  
MAP PROJECTION: GCS WGS 1984



PROJECT: 24-7467  
STATUS: INTERNAL  
DATE: 2024-09-06



Table A-2: Technical Levels of Service - Parks and Recreation

Parks & Recreation	Technical Levels of Service (Technical Metrics)	Response
Scope	Number of parks and recreations sites per population	There are 43 parks and recreation sites located throughout the Township. Based on a total population of 14,659 people, this equates to 1 site per 340 people.
Quality	Legal/Regulatory/Local Standards	Legal/regulatory/local standards include: <ul style="list-style-type: none"> <li>● Grass cutting/maintenance guidelines (length and/or frequency, golf course vs. park)                             <ul style="list-style-type: none"> <li>○ Sports fields cut weekly (minimum)</li> <li>○ Weather dependent for other assets</li> </ul> </li> <li>● Playground equipment annual inspection by a certified safety inspector</li> <li>● Splash pad maintenance (cleaning, flushing activities, etc.)                             <ul style="list-style-type: none"> <li>○ Inspected daily, cleaned as required and at start of season</li> </ul> </li> <li>● Public Washroom Maintenance (cleaning, restocking, etc.)                             <ul style="list-style-type: none"> <li>○ Cleaned and inspected daily</li> </ul> </li> </ul>
	Regulatory Inspection frequency	Inspections are being completed in accordance with regulatory requirements, as well as monthly checks.
	Overall condition rating of parks and recreation assets	Overall average condition (based on operations knowledge) is assumed to be 'Fair'. <i>Proposed LOS Consideration: target a 'Fair' condition, however, will be based on formalized condition assessment information.</i>

## Considerations for Proposed LOS

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The Township can consider adjustments to the LOS for the parks and recreation assets. The current LOS statements have been established; however consistent tracking will be required for a more fulsome understanding of the service being provided. The Township currently experiences difficulties in maintaining the assets and providing the level of service they intend due to the quantity of assets and service delivery expectations. Measuring service delivery through the LOS may provide the Township with measurable information through which a change to LOS can be identified and implemented.

Further, the Township intends to set a LOS target of an overall condition rating of 'Fair' for its parks and recreation assets. This is consistent with the current understanding of condition; however, the current condition is assumed based on operator knowledge (and regular maintenance-based inspections and repairs). The Township intends to have condition information available for the Parks and Recreation assets through a more formalized assessment process to inform the Proposed LOS going forward.

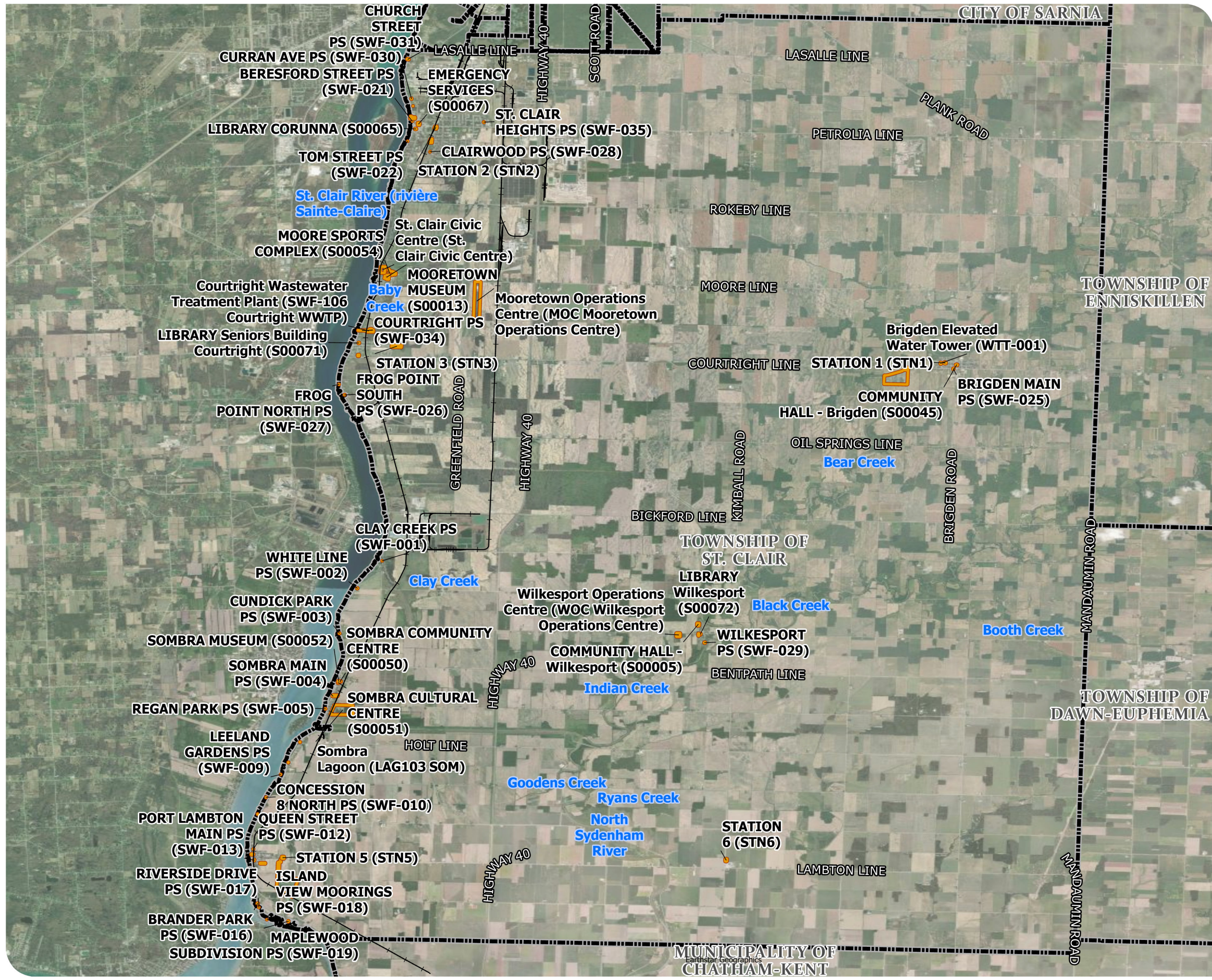
## Buildings and Facilities

The Buildings and Facilities operated by the Township provide accessible and safe services to community members. Community levels of service for Buildings and Facilities established by the Township are described in Table A-3, and technical levels of service are described in Table A-4.

**Table A-3: Community Levels of Service - Buildings & Facilities**

Buildings & Facilities	Community Levels of Service (Qualitative Descriptions)	Response
Scope	Description, which may include maps of buildings and facilities	Buildings and facilities are located throughout the township to provide access for all residents. Locations of Township Buildings and Facilities are shown in Figure A2.
Quality	Description of hours of operation and available services.	The Township operates community buildings and facilities at appropriate hours according to their service delivery. Hours of operation are available online at the Township’s website. Office hours for the Civic Centre are 8:30-4:30 M-F.








# ST. CLAIR AMP

UPDATE 2024

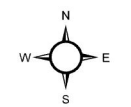
## OVERVIEW - FACILITY

FIGURE A2

-  Railway
-  Facility
-  Municipality Boundary



SCALE 1:130,000



MAP DRAWING INFORMATION:  
DATA PROVIDED BY MNRF

MAP CREATED BY: LMM  
MAP CHECKED BY: -  
MAP PROJECTION: GCS WGS 1984



PROJECT: 24-7467  
STATUS: INTERNAL  
DATE: 2024-08-21



**Table A-4: Technical Levels of Service - Buildings & Facilities**

Buildings & Facilities	Technical Levels of Service (technical metrics)	Response
Scope	Number of buildings and facilities per capita by service area	Based on a total population of 14,659 people (per 2021 Statistics Canada census), the following per capita values by department: <ul style="list-style-type: none"> <li>• General Government (1): 1 per 14,659</li> <li>• Public Health Services (1): 1 per 14,659</li> <li>• Fire (6): 1 per 2,443</li> <li>• Police (1): 1 per 14,659</li> <li>• Library (4): 1 per 3,665</li> <li>• Museum (3): 1 per 4,886</li> <li>• Public Works (2): 1 per 7,330</li> <li>• Community Halls &amp; Misc. (4): 1 per 3,665</li> <li>• Sports Complex (1): 1 per 14,659</li> </ul>
	Number of reports and calls for service per building or facility	The Township does not currently track the number of calls for service to each building but plans to implement tracking procedures before the next Asset Management Plan update.
Quality	Overall condition rating of buildings and facilities	Overall average condition is 'Very Poor' <i>Proposed LOS Consideration: target a 'Fair' condition.</i>
	Compliance with legal/regulatory/local standards	The quality of buildings and facilities include the following legal, regulatory and local standards for the services provided: <ul style="list-style-type: none"> <li>• Accessibility (AODA Standards)</li> <li>• Health and safety</li> <li>• Building and facilities on their own water system must be operated to meet MOE drinking water quality standards</li> </ul> Buildings and facilities must comply with the Ontario Building Code

## Considerations for Proposed LOS

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The Township can consider adjustments to the LOS for the buildings and facilities assets, in particular as it relates to the Quality description in the Technical Levels of Service. The Township's current LOS average condition rating of the buildings and facilities is 'Very Poor', however the Township intends to increase this LOS and target a value of 'Fair'. The Township intends to conduct (detailed) condition assessments of the building and facility assets, and conduct reviews of the usage and viability of the assets in support of achieving this LOS target.

# Fleet and Equipment

The Township's Fleet and Equipment assets provide safe and reliable service to all members of the community. Community levels of service for Fleet and Equipment established by the Township are described in Table A-5 below, and technical levels of service are described in Table A-6.

Table A-5: Community Levels of Service - Fleets & Equipment

Fleet & Equipment	Community Levels of Service (Qualitative Descriptions)	Response
Scope	Description, which may include maps of locations where fleet is stored.	Fleet assets are stored at differing locations across the Township, depending on service delivery requirements. Locations include: <ul style="list-style-type: none"> <li>• Public Works Garages</li> <li>• Fire Hall</li> <li>• Golf Course</li> <li>• Sports complex</li> <li>• Campground</li> </ul>

Table A-6: Technical Levels of Service - Fleet &amp; Equipment

Fleet & Equipment	Technical Levels of Service (Technical Metrics)	Response
Scope	Breakdown of number of fleets by department providing service compared to the size of the community (geography or population).	Based on a total population of 14,659 people (per 2021 Statistics Canada census), the following per capita values by department: <ul style="list-style-type: none"> <li>● Fire Services: 1 per 252</li> <li>● Parks and Recreation: 1 per 314</li> <li>● Golf Course: 1 per 92</li> <li>● Facilities – Other: 1 per 1409</li> <li>● Campgrounds: 1 per 1409</li> <li>● Public Works: 1 per 157</li> </ul>
Quality	Description of fleet condition (i.e., maintained in 'good' or better condition in order to provide reliability).	<ul style="list-style-type: none"> <li>● Overall average condition index is 45 and the corresponding condition rating is 'Fair'</li> </ul>
Safety	Legal/regulatory/local standards.	The fleet assets must adhere to applicable legal, regulatory and local standards, including: <ul style="list-style-type: none"> <li>● Equipment in vehicle must meet Ontario Provincial Equipment Standards</li> <li>● Manufacturer's recommendations or maintenance and life expectancy on equipment</li> <li>● Vehicle/equipment preventative maintenance program</li> <li>● Vehicle maintenance, safety</li> </ul> Driver training, equipment functioning (negligence, risk management).

## Cemeteries

The Township has actively been improving abandoned cemeteries within which are owned by the Township and within Township limits, such as St. Mary's and Froomefield cemeteries. The Township strives to abide by provincial and federal regulations and engage in suitable maintenance practices. Community levels of service for cemeteries established by the Township are described in Table A-7, and technical levels of service are described in Table A-8.

Table A-7: Community Levels of Service - Cemeteries

Cemeteries	Community Levels of Service (Qualitative Descriptions)	Response
Scope	Description, which may include maps of locations where active and abandoned cemeteries are located.	The Township will develop a map detailing all cemeteries within Township limits.
Quality	Description of cemetery condition and maintenance practices.	The Township has improved several cemeteries in recent years, including St. Mary's, Froomefield, and Reynolds cemeteries. Maintenance of cemeteries will be assigned to the property owner.

Table A-8: Technical Levels of Service - Cemeteries

Cemeteries	Technical Levels of Service (Technical Metrics)	Response
Quality	Legal standards	The Township strives to abide by applicable provincial and federal regulation, including: <ul style="list-style-type: none"> <li>• Funeral, Burial and Cremation Services Act, 2002, S.O.</li> <li>• General, O.Reg. 30/11, a regulation made under the Funeral, Burial and Cremation Services Act.</li> </ul>
Quality	Description of cemetery condition and maintenance practices.	The Township has improved several cemeteries in recent years, including St. Mary's, Froomefield, and Reynolds cemeteries. Maintenance of cemeteries will be assigned to the property owner.